Resolution No. 15-06

A RESOLUTION OF THE CITY OF BATTLE GROUND, WASHINGTON adopting the Clark County Comprehensive Solid Waste Management Plan.

WHEREAS, Chapter 70.95 RCW requires each city and county within the State to prepare and thereafter periodically revise a coordinated and comprehensive Clark County Solid Waste Management Plan; and

WHEREAS, the City of Battle Ground (City) and Clark County (County) previously adopted plans in 1973, 1981, 1985 (with amendments to the 1985 plan adopted in 1988 and 1989), 1994, 2003, and 2008; and

WHEREAS, a need exists to update the 2008 Plan as required in RCW 70.95 and to update the Plan for changes that have occurred within the County, as well as changes to state and federal regulations; and

WHEREAS, the City has delegated preparation of the Solid Waste Management Plan to the County by Interlocal Agreement; and

WHEREAS, the process for updating the Plan as outlined in RCW 70.95 and the Interlocal Agreement has been fulfilled; and

WHEREAS, the City has been represented throughout the planning process; and WHEREAS, the Plan adopted herein has been recommended by the Solid Waste Advisory Commission and is being considered by the Board of County Councilors; therefore,

NOW, THEREFORE, BE IT ORDERED AND RESOLVED BY THE CITY
COUNCIL OF THE CITY OF BATTLE GROUND, STATE OF WASHINGTON, THAT
THE CITY OF BATTLE GROUND HEREBY ADOPTS THE CLARK COUNTY SOLID
WASTE MANAGEMENT PLAN FINAL DRAFT (JANUARY, 2015)

PASSED BY THE CITY COUNCIL OF THE CITY OF BATTLE GROUND, WASHINGTON, AT A REGULAR MEETING THEREOF HELD THIS 1st DAY OF JUNE, 2015.

CITY COUNCIL OF THE CITY OF BATTLE GROUND, STATE OF WASHINGTON

3у: <u> *Уһ*</u>

Shane Bowman, Mayor

Attest:

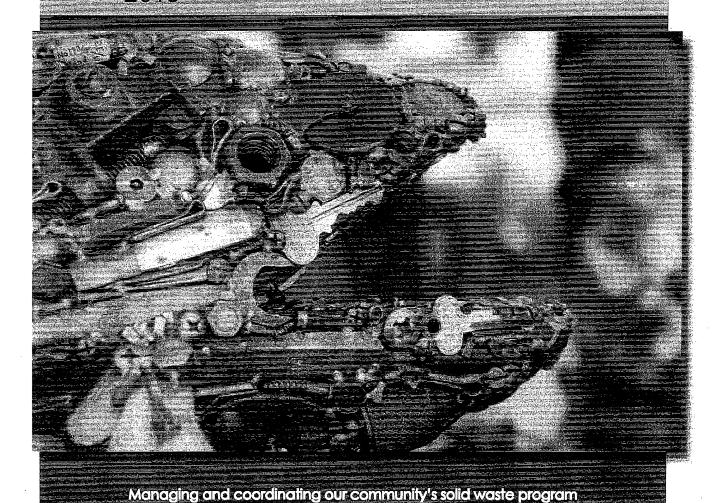
Ву:

Kay Kammer, City Clerk

Approved as to form:

Бу. _____





Final v. 8 January 2015

Acknowledgments

PREPARED BY:

Clark County Department of

Environmental Services

Don Benton, Director 1300 Franklin St., PO Box 9810 Vancouver, WA 98666-9810 (360) 397-2121

CLARK COUNTY

Jane Tesner Kleiner Jim Mansfield

Bob Patterson Cindy Stienbarger

Karen Underhill

Board of County Councilors

David Madore, Chair Tom Mielke Jeanne Stewart Mark McCauley, Acting County Manager

Environmental Services Staff

Pete DuBois, Acting Division Manager Jo Berg Mike Davis Sally Fisher Rob Guttridge Leslie Johnson Cynthia Kiehl Sarah Keirns

Public Health

Dr. Alan Melnick, Director Joe Laxson Melissa Sutton

Solid Waste Advisory Commission 2015

Don Ebbeson, Chair (Solid Waste Industry)
Allan Jeska, Vice Chair (Public Interest Groups)
Simone Auger (Small Cities and Towns)
Richard Baker (County-at-Large)
Stephen Schrag (North Clark County)
Bill Turlay (City of Vancouver)
Brandon Vick (Clark County Business)
Steven Willis (North Clark County)
Rem Wilson (SE Clark County)

WASHINGTON STATE

Department of Ecology

Julie Robertson

CITIES

Battle Ground – Shane Bowman, Mayor Camas – Scott Higgins, Mayor La Center – James Irish, Mayor Ridgefield – Ron Onslow, Mayor Vancouver – Tim Leavitt, Mayor Washougal – Sean Guard, Mayor Town of Yacolt - Jeff Carothers, Mayor

City of Vancouver Public Works

Brian Carlson, Director Rich McConaghy Tanya Gray Elsie Deatherage

The Clark County Environment Services Department recognizes all of these organizations and individuals (past staff and present) who participated in the development of this Plan.

Clark County residents also contributed to this document, through comments provided during public meetings and through various other channels. The Board of County Councilors and the Environmental Services Department gratefully acknowledge this input by the citizens. Thank you for your assistance.

This document is also available on-line at www.clark.wa.gov/environment/

Note that text that is highlighted in GREEN is hyperlinked to the corresponding resource for your reference

All images & graphics from Clark County, unless otherwise noted



For other formats, contact the Clark County ADA Office: Voice (360) 397-2322; Relay 711 or (800) 833-6388; Fax (360) 397-6165; E-mail ADA@clark.wa.gov.

Table of Contents

Acknowledgements ii
Table of Contentsiii
Foreword and Project Scheduleiv
Executive Summaryv
Map of Clark County Solid Waste Facilitiesvii
Chapter 1 - Introduction
Chapter 2 - Administration 2:1-7
Chapter 3 - Sustainable Materials Management
Chapter 4 - Waste Prevention & Reduction4:1-5
Chapter 5 - Education & Promotion 5:1-10
Chapter 6 - Waste Diversion6:1-5
Chapter 7 - Waste Collection
Chapter 8 - Waste Transfer & Material Recovery 8:1-7
Chapter 9 - Energy Recovery / Incineration9:1-4
Chapter 10 - Landfill Disposal 10:1-6
Chapter 11 - Moderate Risk Waste11:1-14
Chapter 12 - Construction & Demolition Debris
Chapter 13 - Organic Wastes
Chapter 14 - Special Wastes14:1-12
Chapter 15 - Waste Monitoring & Performance Measurement
Chapter 16 - Enforcement16:1-7
Chapter 17 - Funding & Financing
Chapter 18 - Waste to Wealth: Economic Development
Chapter 19 - Implementation Schedule19:1-7
Appendix A - Acronyms and Definitions
Appendix B - SEPA Checklist and Determination
Appendix C - Washington Utilities and Transportation Cost Assessment Questionnaire
Appendix D - Solid Waste Interlocal Agreements
Appendix E - Solid Waste Management Plan Adopting Resolution
Appendix F - Regulations Applicable to the Regional Solid Waste Management Plan
Appendix G - Milestones for Solid Waste Management Plan
Appendix H - Public Involvement and Outreach Plan
Appendix I - 2012 Waste Stream Analysis for Clark County, Washington
Appendix J - The Solid Waste Data Report .
Appendix K - Decision Tree for Assessing SWMP Applicability and Enforcement Status
Appendix L - Disposal Sites in Clark County
Appendix M - Siting Guidelines for Solid Waste Handling Facilities
Appendix N - Leichner Landfill

Foreword

The Clark County Solid Waste Management Plan (Plan) was developed to provide decision-makers with goals and policies for implementing, evaluating and modifying existing and future solid waste management programs. The Plan is divided into chapters which discuss the different components of the solid waste system. The chapters have an assessment of existing conditions and recommended actions, as well as timeframes for implementation. The Plan also includes an update to discuss solid waste programs in relation to our community's economic development. This Plan coordinates the County's solid waste system and programs with the State of Washington's Beyond Waste Plan.

SWMP Update Schedule

Date	Task	Involvement
Jan. 2012 — May 2014 Jan. 2012 — May 2014 Jan. 2012 — May 2014 Jan. 2015 — Jan. 2016 Jan. 2017 — Jan. 2017 Ja	Update chapters per laws, business, etc.	Staff, stakeholders
	Review suggested language with SWAC	Staff, SWAC
	Review potential policy / code changes	Staff
	Review completed Draft chapters with Cities	Staff, City reps
September 2014	Prepare public information materials	Staff, American Company Compan
October 2014	Submit compiled Draft to SWAC	Staff
October 2014	Preliminary Draft Plan to Cities	Staff, City reps
November - December 2014	Public Outreach	Staff, public, stakeholders
December 2014	SEPA review	Staff, DOE
January 2015	BOCC work session	Staff, BOCC, stakeholders
Start January 2015 (on-going)	Finalize updates to Interlocal Agreements	City reps, staff
January 2015 - April 2015 (120 days)	Preliminary Draft Plan to Dept. of Ecology & WUTC	Staff, WA DOE, WUTC
April 2015	Update Draft Plan per DOE comments	Staff
April 2015	SWAC recommendation to BOCC	SWAC, staff
April - May 2015	Formal adoption of Plan Update by cities	: City reps
April 2015	Formal adoption of Plan Update by BOCC	BOCC public hearing
May 2015 (45 days)	Final Plan Update to WA DOE	Staff
May 2015	Finalize outreach materials for public use	Staff
June 2015		Staff, DOE

Executive Summary

The purpose of the solid waste management activities in Clark County is to protect and preserve human health, environmental quality and natural resources through efficient, cost-effective programs and services.

The Solid Waste Management Plan (Plan) was prepared to provide a guide for solid waste activities in Clark County. The Plan addresses recent changes while also looking forward to the future needs of the County.

The contents of this Plan have been prepared in accordance with requirement and intent of RCW 70.95.090. This Plan also incorporates the County's Moderate Risk Management Plan as required by RCW 70.105,220. The Plan was developed through a team effort by Clary County, the cities and town, and the Solid Waste Advisory Commission (SWAC). The SWAC members represented the interests of their agencies, businesses and public interest groups. As members of the community they also represented the public's interest.

The Plan is divided into chapters which discuss the different components of the solid waste system. The chapters contain an assessment of existing conditions and recommended actions. The Plan contains a fiveyear implementation schedule (Chapter 19) that lists all of the recommended actions and timeframes for implementation. The Plan also contains a new chapter, Waste to Wealth: Economic Development. This chapter details the economic benefits associated with the County's solid waste system. Recommendations from this chapter emphasize business opportunities and future economic development. This Plan also coordinates the County's solid waste system and programs with the State of Washington's Beyond Waste Plan.

Clark County is incorporating into this Plan the hierarchy for solid waste handling as identified by the United States Environmental Protection Agency (EPA). This hierarchy adopted in the Plan is as follows:

- 1. Source Reduction and Reuse
- 2. Recycling and Composting
- 3. Energy Recovery
- 4. Treatment and Disposal

Goals and Objectives

The goals of the Plan are:

- Promote sustainable actions and behaviors that ensures resources and options for future generations
- · Maintain a solid waste system that supports economic vitality and conserves, natural and fiscal resources
- Achieve a reasonable balance among public convenience, public expenses, public health, and the environment
- Maintain flexibility to anticipate future changes and needs
- Promote source reduction, reuse and recycling
- Increase local control of solid waste management
- Maintain accurate waste stream measurement and monitoring
- · Encourage cooperative and coordinated efforts among government agencies, citizens, and the private sector for managing solid wastes

Established with this Plan are the overall objectives of the regional solid waste management system. These are separated into longer-term (5-year) system objectives and shorter-term (2 year) objectives. These provide an important context and emphasis for education and outreach approaches.

The longer-term system objectives are:

- Increase the recycling rate to 55% and the total diversion rate to 70%
- Reduce per person per day landfilled volumes (pounds) by 5%
- Reduce the amount of total waste generated per person per day by 5% (this includes what is landfilled, recycled and recovered)

The shorter-term program objectives are grouped into these board categories:

- Increase and strengthen our public/private partnerships
- Broaden volunteer programs
- Develop programs to engage targeted audiences
- Raise community awareness of solid waste programs
- Increase participation in core programs: Green Business, Green Neighbors, and Green Schools
- Enhance the solid waste management system

Chapter 5 Education and Outreach outlines the specific targets for these program objectives.

Overview of Changes

Many of the changes to chapters and recommendations are a result of condensing and streamlining the information in this Plan. For example, internet links have been included as references to reduce language and appendices; duplicate recommendations in various chapters have been eliminated; more general recommendations have been removed to focus on recommendations that are action oriented and quantifiable.

Chapter 19 Implementation Schedule is a summary of all of the recommendations for the Plan. The implementation dates for each recommendation are shown on this schedule. Many of the recommendations are on-going and are currently in place.

Some of the changes include:

- ☑ Chapter 3 Sustainable Choices has been revised to provide more focus on sustainable materials management within the solid waste system.
- ☑ Chapter 5 Education and Outreach has been revised to focus on the process of how programs and outreach materials are developed and evaluated. This chapter discusses the goals and objective as well as measuring program effectiveness. Implementation of our three core programs (Green Businesses, Green Neighbors and Green Schools) is emphasized; current and ongoing programs are itemized. More emphasis has been placed on social media and community based social marketing.
- ☑ Chapter 7 Landfill Disposal has new recommendations for master planning the Leichner Landfill site and decommissioning the Rufener Landfill site.
- ☑ Chapter 13 Organic Wastes has several new recommendations including conducting a feasibility study on organic material processing capacity.
- ☑ Finally, α new chapter on Economic Development has been added to the Plan. This chapter and recommendations are designed to facilitate business growth within waste related industries.

Clark County Solid Waste Facilities

(not all locations shown)

Clark County continues to expand the locations of facilities that collect various waste products for recycling, reuse and disposal. Other regional (southwest Washington / metropolitan Portland) facilities are available, as described in Chapter 12.

