



Clark County Planning Commission

Karl Johnson, Chair
Matt Swindell, Vice Chair
Bryant Enge
Steve Morasch
Bryan Halbert
Eldon Wogen
Jack Harroun

CLARK COUNTY PLANNING COMMISSION THURSDAY, OCTOBER 19, 2023 MINUTES OF PUBLIC HEARING

Public Service Center
Council Hearing Room, 6th Floor
1300 Franklin Street
Vancouver, WA
6:30 p.m.

CALL TO ORDER

Planning Commission Rules of Procedure

SWINDELL: Good evening, Planning Commissioners, members of the public and staff members. I'd like to call this hybrid public hearing to order for this Thursday, October 19th, 2023. My name is Matt Swindell and I'm the co-chair of the Clark County Planning Commission.

The role of the Planning Commission is to review and analyze comprehensive plan amendments, zoning changes and other land use related issues. We follow a public process including holding hearings during which the public has an opportunity to provide additional perspectives and information.

In legislative matters, the role of the Planning Commission is advisory. The County Council will hold separate hearings, consider our recommendations and make a final determination.

The Planning Commission will conduct a public hearing tonight and take testimony. If any public comments were received before tonight's hearing, they have been sent to the PC members and entered into the public record.

County staff will present first, then Planning Commission can ask questions. Next, we will invite the applicant to speak, if there is one, then members of the public who wish to provide testimony.

When we get to the public comment portion of our agenda, we will provide more information on how to participate both virtually and in person. However, if you are in person tonight and wish to provide comment on hearing agenda item, please sign up via the sign-in sheet at the back of the room.

During public testimony you will have three minutes to speak, and remarks should be directed to the Planning Commission only. Please do not repeat testimony that has already been provided.

At the conclusion of public testimony, staff and the applicant may respond to comments and the public portion of the hearing will then be closed. The Planning Commission will then deliberate and make a recommendation to the County Council.

For both the virtual and in-person members of the Planning Commission and staff, please ensure that your microphones are muted unless you are speaking. Planning Commissioners, when you make a motion or a second, please state your name for the court reporter.

Planning Commissioners, do we have any conflicts of interest on the item agenda tonight? Hearing none, Sonja, can you call the roll call.

ROLL CALL VOTE

ENGE: Not Online (Joined the meeting later)
HALBERT: HERE
MORASCH: ABSENT
WOGEN: HERE
SWINDELL: HERE
HARROUN: ABSENT
JOHNSON: HERE

Staff Present: Oliver Orjiako, Community Planning Director; Ken Lader, Public Works Director; Christine Cook, Senior Deputy Prosecuting Attorney; Kevin McDowell, Deputy Prosecuting Attorney; Chris Carle, Capital Programming Manager; Laura Hoggatt, Capital Programming Specialist, Sr.; Jose Alvarez, Program Manager II; Bart Catching, Planner II; Sonja Wiser, Program Assistant; and Cindy Holley, Court Reporter.

GENERAL & NEW BUSINESS

A. Approval of Agenda for October 19, 2023

SWINDELL: Okay. With that, I would look for a motion to approve the agenda for October 19th, 2023.

HALBERT: Bryan here and I make a **motion** that we approve the agenda for October 19th, 2023.

JOHNSON: Karl Johnson. I'll **second** it.

SWINDELL: All right. It's been moved and seconded. Can I get roll call.

ROLL CALL VOTE

HALBERT: AYE
WOGEN: AYE
SWINDELL: AYE
JOHNSON: AYE

WISER: And we'll see if Bryant Enge is here. He's not in.

SWINDELL: Okay. Motion passes.

B. Approval of Minutes for September 21, 2023

SWINDELL: And I'll look for approval for minutes from September 21st, 2023, can I get a motion.

WOGEN: This is Eldon. I **move** that we approve the minutes from September 21st, 2023.

HALBERT: Bryan Halbert, and I'll **second** that motion.

JOHNSON: Karl Johnson, and I'll second it.

SWINDELL: It's been moved and seconded. Can we get the roll call.

ROLL CALL VOTE

HALBERT: AYE
WOGEN: AYE
SWINDELL: AYE
JOHNSON: AYE

SWINDELL: All right. Motion passes.

Communications from the Public

SWINDELL: With that, we have communications from the public for items not on the agenda. Sonja, would you provide some instruction.

WISER: Will you provide the instructions on the screen, Bart. Thank you. For attendees using their computer or Webex application, if you would like to speak, please use the raised-hand icon.

For attendees using the telephone audio only option, press star 3 on your phone's number panel to raise your hand. For those people in person that would like to provide comment, please raise your hand. Once acknowledged, you may come to the microphone towards the front of the room.

Public comments are limited to three minutes per person in order to accommodate all speakers. Again, this portion of tonight's hearing is only for items not listed on tonight's agenda. And I see no one in the audience. Is there anyone online with raised hands?

CATCHING: I do not see any, Sonja.

WISER: Okay. Thank you. You can go to the public hearing item, Matt.

SWINDELL: I'm sorry, what's that?

WISER: You can -- we'll return to the public hearing.

PUBLIC HEARING ITEM

CPZ-2023-00002 2024-2029 Transportation Improvement Program (TIP). The TIP identifies public works capital projects including new construction, reconstruction, bridges, bicycle and pedestrian, safety, hot mix preservation improvements, signalization construction to maintain and enhance Clark County's transportation system in unincorporated Clark County.

Staff Contact: Chris Carle, Capital Programming Manager **Chris.Carle@clark.wa.gov** or (564)397-4523

SWINDELL: Okay. All right. With that, we're looking at CPZ2023-00002, Transportation Improvement Program being presented by Chris Carle from Public Works. Take it away, Chris.

LADER: Good evening, Commissioners. I'm Ken Lader, Public Works Director for Clark County and with me tonight are Chris Carle our Programming Manager and to his side there is Kevin McDowell our Deputy PA. Online I believe we also have Steve Gallup our Transportation Manager and possibly Laura Hoggatt also with our Programming Group.

Chris will be presenting tonight for our hearing on CPZ2023-00002, the 2024-2029 Transportation Improvement Program or TIP update. And with that, I'll hand it off to Chris and I will be available for questions afterwards.

CARLE: Thank you, Ken. Chris Carle, Programming Manager, Clark County Public Works. Before I start, I'd like to thank Sonja for her help setting this up and walking me through it again.

I'm here to represent Clark County staff who have worked through this program very hard and I'm here to bring you, before you today the 2024-'29 Transportation Improvement Program also referred to as TIP. Next slide, please.

Brief agenda for what we're going through today. The purpose of the work session detailing how the program comes from our capital facility plan, and I'll go into that, how the capital facility plan comes from our Growth Management Plan underneath the Growth Management Act.

From the CFP, we bring these projects into our Transportation Improvement Program, also what I'll

refer to that as the TIP from here on out. The CFP and the TIP project mapping, I'm going to show how the CFP projects map, how our TIP projects map over that.

And then our TIP construction schedule, our schedule and steps and then the request before you today that our program does follow our capital facility plan. Next slide, please.

A little bit of our legalities and our purpose behind what we're doing here. We're governed by a couple of Revised Codes of Washington, Clark County Code and some Washington Administrative Code.

In essence, what we have is the requirement of the Type IV public process, part of that is bringing this program before you both in the work session from two weeks ago as well as today in this hearing. Next slide, please.

Here's a little bit of a flowchart of how it comes underneath the Growth Management Act into the comprehensive plan where we consider the arterial atlas, subarea circulation plan.

From there it's developed into the capital facility plan. A lot of this, all of this work is done by the gentlemen and their teams that presented just earlier today in the work session.

From that capital facility plan what we do is we bring in the projects through a ranking system whether it's our large capital ranking system or various rankings underneath our ongoing programs, which I'll mention as I get into the presentation.

From there, we develop our annual construction program which is our first year of our TIP. Really the magic there is our detailing our funding sources, what we could use in our projects or projects we could work on and go under contract in in that next year which is going to be the 2024.

In that -- and from that, then we'll develop our individual projects, assign a capital road project number and that's where it all begins. Next slide, please.

Here's a map of our 20-year capital facility plan, currently 2015-2035. This is a map of our larger capital projects not including our ongoing programs. In the map of the TIP you're going to see some projects listed in green, those are going to be our ongoing programs, and I'll get into what they are in a further slide. Next slide, please.

Here's the map of our southern county and projects that are in our TIP. In the next slide you'll see a project legend of the actual maps of what the markings on the map are. You'll see red and blue on this map and those are larger capital projects.

The ones in green are our ongoing programs, projects under programs such as sidewalks, bridges and culverts, safety projects, rural road and the like. Next slide, please.

Here's just the northern extension of the county and the legend of our projects. Red and blue again are the larger capital projects and then our ongoing programs all throughout the county. Next slide,

please.

This map is going to bring them both together, both our CFP and our TIP. You could see where our red and blue projects are overlaid to the purple. The green projects are not going to be in purple, again because the ongoing programs are a banded program rather than an individual list of the projects themselves. Next slide, please.

The next three slides are going to be a display of our projects and their construction schedules as they are estimated right now.

The first section being our 179th Street area, N.E. 179th Street area projects. 179th at 50th Avenue, at 29th Avenue; 179th Street, 15th to 26th Avenue; 29th to 50th Avenue as well as a storm pond; 15th Avenue extension and a Delfel road project as well.

We also have a bit of a WSDOT partnership in and around the interchange, and all those projects for the majority of them are going to be in '28 -- sorry -- 2028. Other large projects are 99th Street currently under construction. Hopefully, we'll finish this year, might have some light spillover into next year. 152nd Avenue and 72nd Avenue.

The next two slides are going to detail our ongoing programs. I won't go into them in detail, but I will ask for the next slide to come up. I'll just go over the programs as a whole. The bridge and culvert replacement, repair and rehabilitation, sidewalks -- sorry -- road preservation project, rural road, sidewalks. Next, I'm sorry, next slide. Sidewalks and ADA as well as transportation and safety. Next slide.

This is a schedule of where we are. We're always working on the TIP throughout, updates come in all the time. Before, two weeks before this was the work session for tonight's event. We'll be following this up with a County Council work session in November as well as DEAB, Development Engineering Advisory Board, on November 2nd.

And a change in the date to the TIP hearing for our adoption is going to be November 28th, and that's going to be before our Council adopts our budget in December, county budget. Next slide, please.

So, this is just to summarize everything and to state our request. We're seeking approval of the Commission support of the '24-'29 Transportation Improvement Program for consistency specifically with the 20-year capital facility plan. For the public, there's more information that can be found online at this link. At this time, I'll open it up for questions or comments.

SWINDELL: Okay. Great. Thank you. That was a really good presentation. Straight to the point. You guys have a lot going on out there. So, with that, I'll bring it to, back to the Planning Commission hearing and there's -- is he online? Okay. Bryant Enge, do you have any questions?

ENGE: Yeah, just a couple here. If I remember back in the work session that there were some changes made as a result of the permitting process pushing some of the projects out, and I think some of those

were the 179th project. So, if I remember, were some of those projects then taken off the '24-'29 capital, the Transportation Improvement Program, if I remember right?

LADER: Bryant, this is Ken Lader, Public Works Director, thank you for the question. I don't believe we've removed anything from the six-year plan. We did shift out a few of the projects, and you can see those in the block there on Slide 9 where we're estimating the '28-'29 time period for -- it's up one more, right there -- so toward the end of our six year TIP is when we're expecting construction on those.

And I will say, you know, to that point, as we get to the right side of the TIP, you know, far out of the six years, we have more uncertainty and so we're estimating right now, that is the current construction schedule. But we recognize building all of that work in the two-year time period is pretty tough to schedule just construction-wise let alone find the contractors who could do that also.

We do expect some changes there, but that is our best estimate as to what could occur with our permitting and the time frame that we have for our design right now.

ENGE: Gotcha. And then one other question is on the N.E. 72nd Avenue project. Is that a new project or is that just a project that we've just been carrying forward?

LADER: Yeah, that's also a project that has been on the TIP. I think we might have adjusted the time frame for it, but from 122nd to 133rd there at the bottom of this slide that is I think we just moved it out maybe one or two years recognizing that we really couldn't take that on with the 179th Street projects at the same time.

ENGE: Great. Thank you for your answers. I appreciate it. That's it for me, Matt.

SWINDELL: Okay. Great. All right. Thanks, Bryant. All right, Karl Johnson, do you have any questions?

JOHNSON: No questions. Great presentation. Thank you.

SWINDELL: All right. And then Bryan Halbert, any questions?

HALBERT: Sure. I'm just curious, are your maps also available on GIS that we could get to the layers showing these projects?

LADER: Chris.

CARLE: I'm not sure about that. I believe the CFP is for sure. I go through our GIS Department for these maps, so there probably is. I've worked on them from the standpoint of what you see here because we also print them out for our purposes, but, yeah, they should be on the GIS layers.

HALBERT: All right. And then just a question on commodities. Have the price of commodities caused you to postpone projects or even cancel a project, but not only the cost of commodities, but the

availability of commodities?

I know as a county, we're really struggling to approve new sources of rock. And how does that affect you, and have we seen projects pushed off because of that?

LADER: Yeah, great question. So, I don't believe we've canceled any projects because of that but we definitely have seen some delays in the supply line.

I was just looking at one the other day where we've extended a project that we were hoping to complete in I believe in October, and we stretched it out closer to the end of the year because we can't get the storm filter vaults for instance, they're just not available on the timeline.

We've seen that also, you know, with signal poles and mast arms, different things throughout. Rock is a concern sometimes, but that hasn't affected any of our projects.

As you might have seen we're getting pretty close now on 99th Street to the new roundabout corridor that we built across the north end of the Leichner Landfill there, but we were able to procure all the materials through our contractor and complete the work, it's on schedule, so...

Yes and no definitely we've seen price increases that follow with inflation, fuel cost increases, you know, you name it, it's, I don't know if, Chris, you have anything to add to that, but, yeah.

CARLE: I was just going to say that there is possibilities in project to prepurchase, but when there's federal dollars involved it makes it very difficult because it would be, you know, possibly taking work away from the contractors themselves.

HALBERT: All right. Thanks so much.

SWINDELL: All right. Great. Eldon, do you have any questions?

WOGEN: I just have one. Is there anything on this TIP that keeps you awake at night, and if so, what is that?

LADER: That's a great question, I'll take that one because I probably lose the most sleep, I guess. You know, the 179th Street corridor definitely is a --

HOLLEY: Who is speaking? Hello. Who is speaking? You guys need to identify yourselves, please.

LADER: This is Ken Lader, Public Works Director, L-a-d-e-r. Sorry, Cindy. Okay. So, you know the 179th Street corridor is, it's a big bunch of work, affects a lot of people, a lot of property owners and, you know, it's, we also have a lot of development going on in the area.

So, I've worked pretty closely with Oliver's group on the planning side of that, an access management plan circulation and it just it affects everybody a little bit differently. And, yes, that one keeps me up awake at night.

It's a lot of work to do in really what's relatively a short amount of time for a pretty big corridor, but other than, you know, we have a great team. Chris and his staff, but really are just all the way around on our capital delivery. I can rest pretty easily that we've got good work going on otherwise, so...

WOGEN: So, given that, maybe the work on 179th is causing you angst. Do you think it would be worthwhile letting the public, that the property owners in that area know the schedule ahead of time? I would think the more warning you give them, the better off it's going to be.

LADER: True. Yeah, and that's a great point. In fact, we spent a great deal of the earlier in the year I went out with our Deputy County Manager, Amber Emery, and my staff, a few select people that could answer questions. We held three public meetings during one week all in person up near the fairgrounds for the community there.

We split it up into sections because it's such a large corridor so that people from different areas could come, but everyone was welcome to every meeting. We had a pretty good turnout, lots of good questions and just really it was a listening session, but it gave me an opportunity to inform them about the schedules, which these are the schedules that we showed them, as well as talk about some of the concerns of the constituents in the area.

Then we had a fourth meeting the next week that was hybrid. I can say that was the most difficult one for me and for our communication staff to kind of pull off how to dynamically handle those questions, But I think all of the meetings were pretty, pretty well received and, you know, we got to hear some of the main concerns of folks.

WOGEN: Well, I'm glad you're sharing the schedule with them ahead of time. The sooner, the better, yeah. Thanks.

SWINDELL: Okay. Great. I guess that leaves me. Every time you guys bring this up, I've seen this a couple of times now being here for a little bit, but I just imagine you guys in a room with a board and magnets and you're like, okay, whatever sticks, we're doing. And, you know, it looks like a lot of fun that you guys have maybe juggling everything, but it also looks like a lot of work.

So, thank you very much for what all you guys do and everybody in your department. It's a lot of work, you're keeping the roads nice here in Clark County and I appreciate it as a citizen. I think everybody else out there would say thank you, too.

Because I mean I've been to other - I drove all the way to Texas, Lubbock, Texas a couple of weeks ago, and you know what, we got some of the best roads in the country here in this county, so thank you very much.

CARLE: Thank you, Matt. Thank you, Commissioners.

SWINDELL: Okay. With that, let's see here, where are we at. All right. I think --

WISER: Public testimony.

SWINDELL: What's that?

WISER: Public testimony.

SWINDELL: Thank you for that. All right. We're ready to bring this public hearing –

PUBLIC TESTIMONY

WISER: Good evening members of the public. To be a party of record you must submit written testimony before, during, or prior to the close of tonight's hearing, or provide oral testimony at the public hearing, or request to be a party of record.

If written comments were received prior to October 19th, 2023, they were submitted to the PC members and posted on the Planning Commission website. Tonight's hearing is being transcribed by a court reporter, so please spell your first and last name and speak slowly. Public comment is limited to three minutes.

So we'll begin with the Webex callers first. We'll begin with those participants that have joined remotely via their computer or telephone. Please raise your virtual hand or press star 3 on your phone to let us know you would like to provide comment.

CATCHING: I see no raised hands, Sonja.

WISER: Okay. Thank you. Are there any participants in the hearing room? There are none. So, the public comment section is complete and there's no more people wishing to testify, so we'll return it to the Chair.

Return to Planning Commission

SWINDELL: All right. With that, with no public testimony, we'll close the public testimony portion of this and bring it back to the Planning Commission. Okay. With that, Bryant Enge, do you have any comments?

ENGE: No, I don't. It was a good presentation. Thank you.

SWINDELL: All right. Karl Johnson.

JOHNSON: No comments. Again, great presentation. Thank you for the information.

SWINDELL: Okay. Bryan Halbert.

HALBERT: No comments.

SWINDELL: Eldon, anything?

WOGEN: None, only that I'm not going to be on 179th starting in 2028.

SWINDELL: Very good point. Okay. With that, just again guys, thank you again very much for all your hard work. Great presentation tonight.

CARLE: Thank you.

SWINDELL: And with that I would look for a motion.

WOGEN: This is Eldon. I **move** on agenda item CPZ2023-00002, the 2024-2029 Transportation Improvement Program be **approved**.

HALBERT: Bryan Halbert, and I'll **second** that motion.

SWINDELL: It's been moved and seconded. Roll call.

ROLL CALL VOTE

ENGE: AYE

HALBERT: AYE

WOGEN: AYE

JOHNSON: AYE

SWINDELL: AYE

WISER: 5/0.

SWINDELL: Motion passed 5/0.

OLD BUSINESS

None.

NEW BUSINESS

None.

COMMENTS FROM MEMBERS OF THE PLANNING COMMISSION

None.

ADJOURNMENT

SWINDELL: Okay. Hearing none, we'll adjourn the meeting.

The record of tonight's hearing, as well as the supporting documents and presentations can be viewed on the Clark County Web Page at:

<https://clark.wa.gov/community-planning/planning-commission-hearings-and-meeting-notes>

Television proceedings can be viewed on CVTV on the following Web Page at:

<https://www.cvtv.org/program/clark-county-planning-commission>

Minutes Transcribed by:

Cindy Holley, Court Reporter – Rider & Associates Court Reporting

Sonja Wiser, Program Assistant – Clark County Community Planning