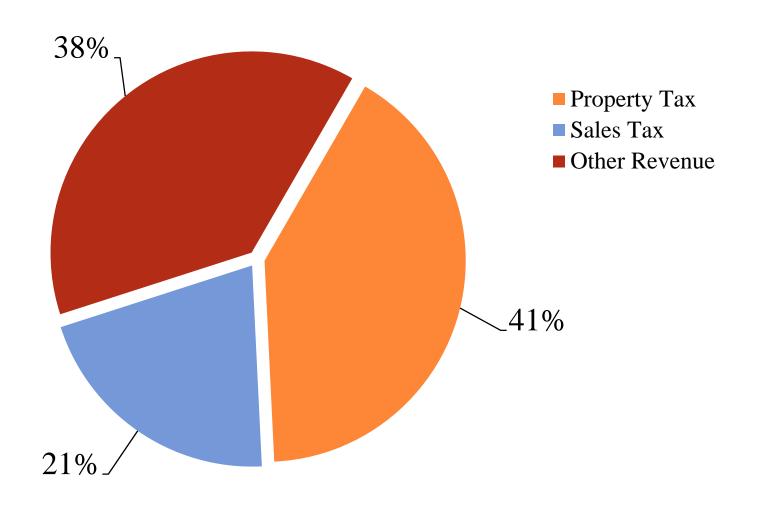
# GENERAL FUND 2015-2016 PROPERTY TAX AND THE BUDGET

**Board of County Councilors January 12, 2016** 

### 2015-2016 BUDGET CYCLE OVERVIW

- The 2015-2016 budget was adopted December 2014, and took effect January 1, 2015.
- Supplemental budget amendments were made in May 2015.
- The "readopt" budget supplemental occurred in December 2015.
- The next budget supplemental will take place in April 2016; requests are due February 19, 2016.
- Final supplemental is scheduled for November 2016.

### 2015-16 GENERAL FUND REVENUE SOURCES



### GENERAL FUND REVENUES

- Property tax is stable, grows with new construction and possible one percent increase
- Sales tax is volatile, responsive to the economy
  - Subject to "leakage".
  - Declined \$10 million in one budget cycle (2009-2010).
  - Sales tax revenue grew at 11% annual rate in 2015; long-term growth is typically 3-4% per year; December 2015 distributions only grew 4.5% over December 2014.
  - The additional sales tax revenue helped cover the cost of projects approved in the 2015 readopt.
- Other departmental revenues declined (Court fees, Corrections revenues).

### OUTLOOK FOR GENERAL FUND RESERVES

|  | Amount        |
|--|---------------|
| Total Available Unassigned Fund Balance (As of January 1, 2015)          | \$24,803,585  |
| 2015-2016 Forecasted Fund Balance Use                                    | (\$1,273,788) |
| Expected Spring Supplemental Expenses                                    | (\$500,000)   |
| 2016 Unassigned Ending Fund Balance                                      | \$23,029,797  |
| 2 percent Property Tax Decrease  | (\$1,166,397) |
| 2016 Unassigned Ending Fund Balance with 2 percent Property Tax Decrease | \$21,863,400* |
| *Variance from fund balance policy                                       | (\$1,136,660) |

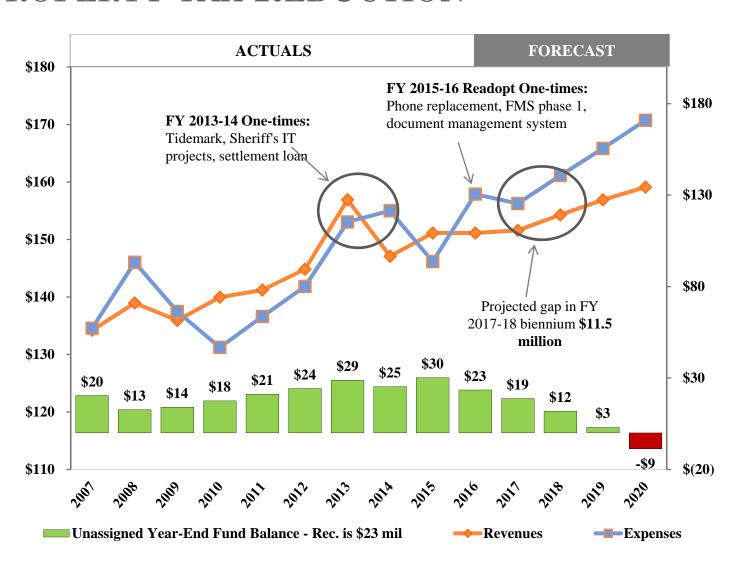
### 2017-2018 BUDGET CHALLENGES

- Restore General Fund subsidies eliminated to balance the 2015-2016 budget
- Labor cost-driven expense growth rate exceeds revenue growth rate
- Departmental revenues declined
- New requirements for reporting and tracking eligible expenses may necessitate a reduction in the Road Fund diversion
- \$1.5 million annual lawsuit settlement commitment continues until 2020 (total settlement cost was \$10.5 million)

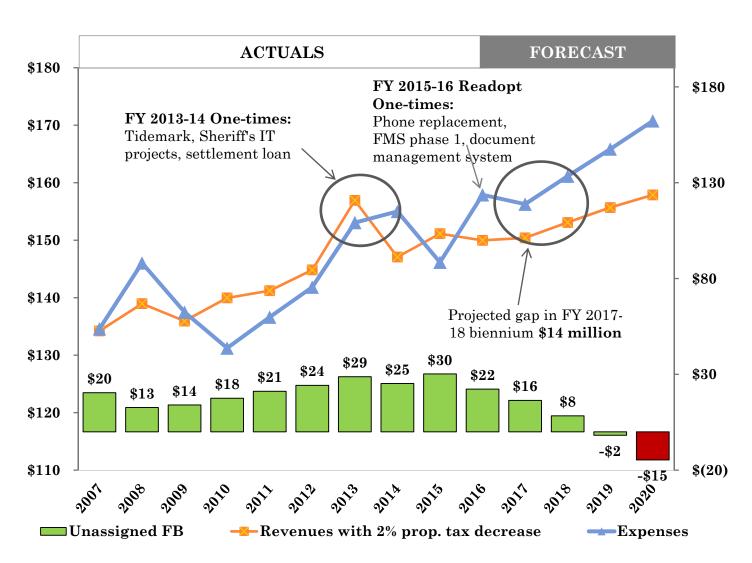
### 2017-2018 BUDGET FORECAST

- Current forecast projects a significant shortfall.
- It is common for forecasts to project deficits; every budget cycle, the Board had to take action to resolve the shortfall.
- In 2015-2016, the shortfall was mitigated by reducing one time subsidies to funds outside the General Fund who could sustain operations through accrued reserves.
- Past solutions included debt diversion to real estate excise tax funds, reductions in workforce and departmental budgets, increasing the Road Fund diversion, pay and hiring freezes, as well as pre-spending savings.

# GENERAL FUND FORECAST WITHOUT 2% PROPERTY TAX REDUCTION



# GENERAL FUND FORECAST WITH 2% PROPERTY TAX REDUCTION



### OUTSTANDING LIABILITIES AND RISKS

#### Not Included In Forecast for 2017-2018 Budget

General Fund parks maintenance liability = \$1.5 million per biennium ongoing.

Oracle/FMS replacement or upgrade = at least \$3 - 5 million in 2017-2018 one-time (only the investigative phase was funded in 2015-2016).

Significant unmet needs still exist in staffing levels (e.g. Sheriff's Office) and infrastructure (e.g. central precinct, jail space, parks capital repairs).

Inmate medical & food services contractual increases.

Forecast does not assume recession in next 3 years. Revenue loss could be significant, particularly sales tax.

### GENERAL FUND PROPERTY TAX LEVY HISTORY

| Collection<br>Year | Levy Increase | Resolution passed?                  |
|--------------------|---------------|-------------------------------------|
| 2006               | 1 percent     | Yes                                 |
| 2007               | 1 percent     | Yes                                 |
| 2008               | 1 percent     | Yes                                 |
| 2009               | 1 percent     | Yes                                 |
| 2010               | 1 percent     | Yes                                 |
| 2011               | 1 percent     | Yes (dedicated to public health)    |
| 2012               | 0 percent     | Yes (1 percent "banked")            |
| 2013               | 0 percent     | Yes (1 percent "banked")            |
| 2014               | 0 percent     | Yes (1 percent "banked")            |
| 2015               | 0 percent     | No (levy certification letter only) |

# IMPACT OF FOREGONE ONE PERCENT INCREASES (TAXPAYER SAVINGS AND FOREGONE COUNTY REVENUE)

| Collection Year | Amount      |
|-----------------|-------------|
| 2012            | \$549,874   |
| 2013            | \$1,110,638 |
| 2014            | \$1,683,861 |
| 2015            | \$2,302,097 |
| Total           | \$5,646,468 |

## GENERAL FUND PROPERTY TAX OPTIONS

| Option  | 2016 revenue<br>impact (over or<br>under budgeted<br>amount) | Annual impact on property tax for median priced home |
|---|--|--|
| 2% reduction  | \$(1,166,397)  | \$(6.86)   |
| 0% change   | \$0  | \$0  |
| 1% increase   | \$583,199  | \$3.43   |
| 1% increase over highest lawful levy (uses "banked capacity") | \$1,663,328  | \$9.78   |

## GENERAL FUND PROPERTY TAX OPTIONS

|  | 2% reduction  | No change<br>(current budget<br>forecast) |
|--|---------------|---|
| 2015 levy (starting point for 2016 calculation)  | \$58,319,851  | \$58,319,851                              |
| 2016 change  | \$(1,166,397) | \$0                                       |
| Add new construction, admin refund and state utility (already included in budget forecast) | \$1,154,144   | \$1,154,144                               |
| Total levy   | \$58,307,598  | \$59,473,995                              |
| Difference from budget forecast  | \$(1,166,397) | <b>\$0</b>                                |

#### SUMMARY

- Property tax is the most stable major tax revenue in the General Fund.
- The forecast for the 2017-2018 budget cycle will likely require the Board to take action to mitigate the budget shortfall.
- There are significant risks and liabilities to be considered that are not included in the 2017-2018 forecast.