

CLARK COUNTY SHERIFF'S OFFICE

Annual Report

2019



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Mission and Values of the Clark County Sheriff's Office

Our Mission Statement

The Clark County Sheriff's Office protects and safeguards the community by upholding and enforcing the law, enhancing public safety through sound correctional practices, and serving the public through effective civil process.

Our Value Statement

- We value hard work, dedication, and a commitment to service.
- We value teamwork throughout the agency, branches, and work units.
- We value a healthy balance between work, family, and community.
- We value personal integrity and human dignity.

Introduction

The Clark County Sheriff's Office prides itself on providing a high level of service to the citizens of Clark County. As a sheriff's office, we provide services in a variety of areas including law enforcement patrol and criminal investigations, corrections housing and inmate re-entry services, civil process, and a variety of support functions. These services are provided through three divisions of the Sheriff's Office; the Enforcement Branch, the Civil Branch, and the Corrections Branch.

Clark County continues to grow at about 2% annual increase in population each year. The estimated population in 2019 is 499,200 (The Columbian). Clark County is still the second most densely populated county in the state, falling only behind King County. As mentioned in last year's annual report, this increase in population will undoubtedly create an increase in workload for sheriff's office employees. One can simply drive around the county and see the growth of apartments and homes being built. This increase in workload will not be uniform across the different workgroups within the Sheriff's Office. Much of this population increase will occur within the urban growth boundaries of the municipalities within Clark County and may or may not drive a corresponding increase in workload for our patrol division. April 1, 2017 estimates show the unincorporated Clark County population to be 223,160. For comparison, in 1990 Clark County unincorporated population was 167,427 and we had roughly the same number of patrol deputies. We do expect increases in patrol workload due to population increases but also due to increasing indications of an upward trend in incidents related to homelessness, mental illness, and drug addiction. Unfortunately, the state of Washington is consistently last in staffing ratio of officers per thousand residents (<https://www.bjs.gov/content/pub/pdf/nsleed.pdf>). Worse yet, Clark County is consistently staffed at or near the bottom of the law enforcement agencies in the state.

We respond to a variety of incidents and concerns ranging from domestic violence, traffic violations, and drug abuse to assault, burglary, or identity theft. We use regional partnerships and cutting-edge technology to investigate crimes, and implement innovative programs that balance incarceration with treatment, education, and community service.

Established in 1849 we are the oldest law enforcement organization in the state of Washington. We have been serving Clark County for 170 years.

This report contains the three annual reports of our branches. Each branch report highlights the unique services each branch provides as well as some statistical information on the performance of each branch. It is hoped that this report provides the reader with some insight into the Clark County Sheriff's Office and the work accomplished by the over 400 employees who work each day to make Clark County a safe place to live, work, and recreate.

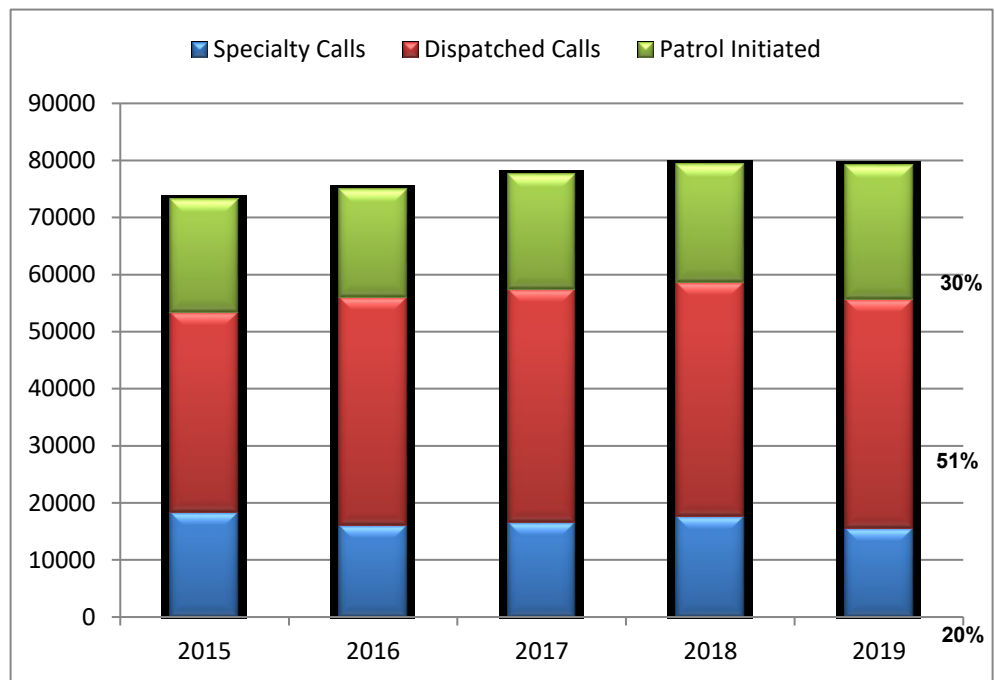
John Chapman
Undersheriff

Enforcement Branch

Patrol Division

The Clark County Sheriff’s Office has a storied and long tradition of patrol and enforcement which continues to this day. The 2019 enforcement deployment is very similar to years past, with approximately 60% of sworn staff dedicated to patrol, 35% serving in some form of specialty capacity, and 5% performing in an administrative capacity. Officers take on average 18 months to train and deploy; this means officers hired in 2019, while counting as an FTE, will not be able to respond to calls on their own until midway through 2020 at the soonest. This relates to the statistics shown in that we have more employees in 2019 than in 2018, however the calls for service volumes remain relatively unchanged.

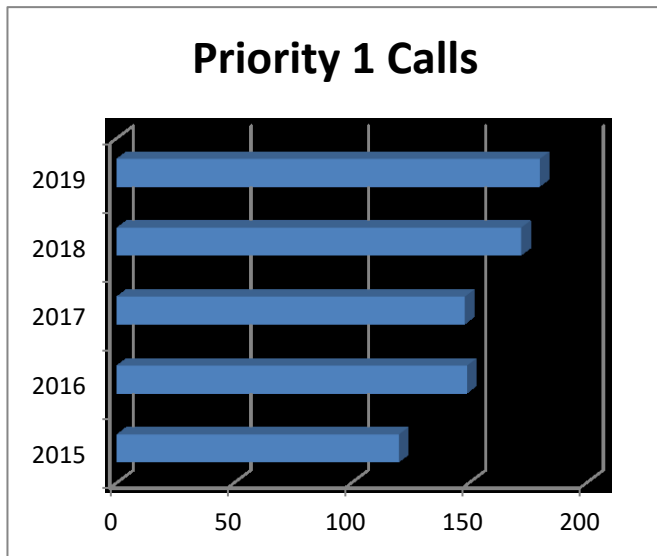
Calls for service continues to be the best key performance indicator for the patrol function. Since the patrol workload directly affects the workload of the Support and Corrections branches, it can be used to help describe their workload as well. Total volume of calls describes workload in broad conceptual terms; however, the data can quickly lose its use when trying to describe individual activities of patrol versus specialized deputies. The effort and skill required to write a traffic ticket, is vastly different than what is needed to investigate a homicide.



As a result deployment does have some affect on the total volume of calls for service. For example, if more officers are deployed to a traffic enforcement unit, specialty calls will increase in percentage, as well as increasing the total number of calls for service. If those same officers were deployed to a unit that has fewer but more complex cases such as fraud, the exact opposite would occur.

Even with all of the new hires that occurred in 2019, the Clark County Sheriff’s Office had one of the lowest officer to patrol population in the state. In 2019 the sworn officer to patrol population was 0.62 officer per 1,000 citizens. The average for the state is 1.28 officers per 1,000 citizens. **The Clark County Sheriff’s Office would need to hire 152 deputies today (more than double the current workforce) in order to meet the state average.**

In 2019 there was a total of 180 Priority 1 calls for service, a 5% increase from 2018. This is much less than the 16% increase reported last year, but still an important data point to track. Priority 1 calls are the



most dangerous and complex calls that can occur for the Clark County Sheriff’s Office. These calls often require the assistance of multiple deputies, based on historical Priority 1 Calls. The Sheriff’s Office does not have the staffing to handle more than three of these incidents at the same time. In 2015 these calls were occurring at an average rate of one every three days; in 2019 this has risen to a Priority 1 call occurring every two days.

The Sheriff’s Office is also the primary backup for all of the other law enforcement agencies in Clark County. While the City of Vancouver has enough resources to handle several Priority 1 calls, if a smaller jurisdiction such as La Center, or Ridgefield was to have such a call, Sheriff’s Office resources

would deploy in a similar fashion as if the call occurred within our jurisdiction.

The Sheriff’s Office patrol is still divided into two precincts (in name only), with NE 50th Avenue providing the demarcation line between them. Central Precinct is geographically larger than West Precinct, and when fully staffed has an additional deputy. This results in slightly more calls for service in Central Precinct than in West Precinct; as the additional deputy can generate more calls for service.

In 2019 the Sheriff’s Office was able to respond to dispatched calls for service about 75% of the time. If an officer was not available, the lower priority calls for service would wait in a queue until a unit became available.

Investigations Division

The Investigations Division includes the following units: Major Crimes, Children’s Justice Center, Domestic Violence/Child Recovery and the Regional Drug Task Force. Both the Drug Task Force and the Children’s Justice Center are multi-jurisdictional in nature with law enforcement and support personnel from several agencies.

The annual report for the Children’s Justice Center is not included in the Investigative Unit annual report. The Children’s Justice Center produces its own annual report each year. There are 22 full time CCSO personnel assigned to Investigative Services, with no vacancies. The members of the Investigative Services are professional and dedicated individuals investigating a broad range of incidents and providing accreditation, planning, unusual occurrence and special project support.

The Major Crimes Unit (MCU) replaced three additional detectives in 2019. Two of these were for backfill for vacancies created over the past few years and one position went to the Children’s Justice Center. MCU continues to seek specialized training for all investigators assigned to the unit. Understanding the current budgetary constraints, but the need of having detectives meet the minimum requirements is essential to be part of the Regional Major Crimes Unit. MCU was busy in 2019 with

several homicide and serious assault investigations to include eight outside agency officer-involved shooting investigations. In April, our MCU responded to Cowlitz County for the homicide of Deputy DeRosier.

This year's Drug Task Force's stats were the highest in recent years. This is a result of the level of drug activity within our community and this inter-agency unit needs to continue to combat against this growing problem. The current staffing at the Drug Task Force by CCSO is adequate and there are currently no additional staffing needs.

In 2019, the Drug Task Force seized over 3 million dollars' worth of illegal drugs: 338 pounds of methamphetamine, 55 pounds of heroin, 153 pounds of marijuana and thousands of fentanyl pills. The Task Force also seized 32 firearms, \$582,000 cash and 33 vehicles. The Task Force opened 402 cases, conducted 142 controlled buys of narcotics, affected 185 custodial and non-custodial arrests, served 192 various search warrants and disrupted 11 drug trafficking organizations and 3 money laundering organizations. In 2019, the Drug Task Force was recognized as the Washington State Information Network Agency of the Year.

Headquarters Division

The Headquarters Division is managed by the Clark County Sheriff's Enforcement Branch. The Headquarters Division includes the following units: CALEA Accreditation, Public Information, Training, Backgrounds, Recruitment, Campus Deputies, Case Management, Internal Affairs and Sex Offender Registration.

The Headquarters Division provides help with planning, logistical support and staffing assistance for the unusual occurrence and/or special projects, as assigned by the Sheriff or his designee.

In 2019 there were 15 employees directly or indirectly assigned to the Headquarters Commander. The employees assigned to the Headquarters Division are professional and dedicated individuals from all three branches of the Sheriff's Office.

Case Management and Campus Deputies: The Case Management Sergeant supervises the Campus deputies, who enforce both criminal and civil law; deputies provide uniformed patrol within the courthouse and around the County campus. Campus deputies serve warrants, civil papers, enforce court ordered evictions and enforce various types of protection orders, as defined by the court. In 2019 the Campus deputies planned, staffed and performed 18 transports, picking up Clark County inmates being held on extradition orders from around the United States.

Additional Case Management and Campus duties include working with G4S contract security, coordinating and assigning cases for follow-up investigation and to work as the single point of contact for outside agency requests for assistance and/or investigations. The Case Management Sergeant provides a single repository for information to be received, assigned and tracked through the Case Management System.

Internal Affairs Unit: The purpose of the Internal Affairs Unit is to conduct investigations of alleged misconduct and/or violations of Sheriff's Office General Orders (Policy). Internal Affairs is staffed by two sergeants, one from the Enforcement branch and one from the Corrections branch. Internal Affairs

investigations are essential to maintaining the public's trust in their law enforcement representatives. Internal Affairs is called upon each year to provide similar services for other agencies within the local area, region, or state.

In 2019, our Internal Affairs Sergeants received, tracked, assigned, and completed 84 individual investigations, as assigned. Internal Affairs tracks awards and discipline, internal complaints, citizen complaints, traffic accidents, accidental discharge, outside investigations and service complaints. Investigations by branch are as follows: Enforcement 59, Corrections 22, and Support 3. Investigations by subject matter are as follows: internal complaints 24, citizen complaints 22, traffic accidents 19, service complaints 4, general inquiries 5. Nine enforcement employees received significant awards. In 2019, the purging of IA files continued, in compliance with the WA State public records retention schedule.

Public Information Officer: The Public Information Officer (PIO) is an integral function within the Sheriff's Office. The PIO provides timely, accurate and useful information to the public about events with which the Sheriff's Office is involved and/or which are of concern to citizens living in Clark County, WA. The PIO works with the local, state and national media to inform citizens of the current and past operations and crime prevention efforts by the Sheriff's Office. The PIO works as an administrator of the Sheriff's Office social media platforms, which include Facebook and Twitter. The PIO is often the spokesperson for the organization, when public statements are released by detective units or command staff.

Sex Offender Detective Unit: The Clark County Sheriff's Office SOR unit continues to provide cost effective, timely and efficient service to the community despite an increasing workload and the constant requirement for accuracy. In 2019, the SOR unit averaged nearly 1,500 sex offenders requiring differing levels of monitoring. The SOR Unit is viewed as a model program by other regional SOR units, state and federal agencies with the responsibility for monitoring sex offenders and alerting the public to newly released SOR. The SOR Unit currently monitors 1,376 sex offenders including 84 convicted sex offenders that are homeless and by state law must report in (**in person visit**) with SOR detectives weekly. At the request of WASPC/SOPB, the SOR Unit created a policy for the process and criteria regarding a sex or kidnapping offender's request for assigned risk level classification review.

CALEA Management: Accreditation and Planning functions include project research and management, multi-year planning, administrative reporting, operational planning and maintenance of written directives, and accreditation master files. This unit is responsible for monitoring and reporting on changes, programs, policies and procedures to assure compliance with the Commission on Accreditation for Law Enforcement Agencies, Inc. (CALEA).

Recruitment: The Recruitment Sergeant works as a direct liaison with our Civil Service Examiner on all Sheriff's Office hiring. The Recruitment Sergeant is expected to develop recruitment strategies which may include job posting optimization, recruiting / marketing channel development, job board procurement, digital and non-digital employment marketing, comprehensive recruitment campaign planning and the identification of internal models, recruiters and talent for posters and social media campaigns. The Recruitment Sergeant is the administrator of our Instagram page and the point of contact for outside contractors assisting in our advertising efforts.

Backgrounds Unit: Employee background investigations are completed in partnership with the CCSO Human Resources Division. The Background Detectives complete pre-employment screening for the enforcement, corrections and support branches, as well as outside contract vendors and other agencies upon request and with the approval of the Sheriff's Office. In 2019 a total of 243 background investigations were completed by three detectives assigned to the unit. Of the 243 backgrounds, 47 were for Corrections Deputy, 1 was for Lateral Corrections Deputy, 124 were for Deputy Sheriff, 10 were for Lateral Deputy Sheriff, 15 were for Food Services Coordinator and 46 were for Support Specialist. In 2019, Background files were purged in compliance with the WA State public records retention schedule.

Training Unit: Two sergeants are assigned to monitor the training programs, one from Enforcement and one from Corrections. The sergeants must work together and in partnership with staff at two WA State run academies. In 2019 the training unit planned, supervised and completed training academy and/or FTO training plans for 30 new CCSO employees. Additionally, the Enforcement Supervisor specifically planned and supervised six in-service training days to ensure that every member met their minimum state requirement of 24 hours of continuing educational training. The Training unit also schedules, staffs, maintains and supervises the CCSO shooting range, located at the English Pit.

Special Operations Division

The Sheriff's Office Special Operations Division is comprised of personnel that work in a variety of specialized policing disciplines to include: Sheriff's Marine Unit, Traffic Unit, Commercial Motor Vehicle Enforcement Unit, Sheriff's Canine Unit, Portland Metropolitan Explosive Disposal Unit, Tactical Detective Unit, Tactical Emergency Medics Unit, Crisis Negotiators Team, Air Support Unit, Mobile Response Team (MRT), Special Weapons and Tactics Team (SWAT) and our Unmanned Aircraft System (UAS) Unit.

The Special Operations Commander has additional duties that include supervision and/or liaison for, or committee membership with: Regional Active Threats Response Policy Group, Region IV Law Enforcement Sub-Committee, UASI Law Enforcement Work Group, WA State Traffic Safety LEL, WA State Target Zero Program, the Safe Streets Task Force and the U.S. Marshal's Violent Offender Task Force.

Traffic Unit: In 2019 the Clark County Sheriff's Office Traffic Unit responded to 45 callouts that included 14 fatalities, 51 injuries and nine requests for assistance from outside agencies. The Traffic Unit has responded to more collisions this year than in the last 10 years and has also conducted more outside agency assists than years' past. Except for 2014, the Traffic Unit investigated more fatalities than usual and saw an uptick in injuries compared to the prior 10 years.

The total percentages of collisions that involved some type of impairment are unknown at this time. Currently the WSP Toxicology lab is more than 10 months behind on processing blood toxicology tests. At the time of this annual report, we have not received results for seven of our open cases.

Traffic callouts and collision investigations continue to consume the greatest extent of the Traffic Unit's time. Despite this, the unit participated in numerous outreach and educational community traffic safety programs. Members of the Traffic Unit participated in over 15 traffic safety emphasis patrols to include DUI enforcement, distracted driving, pedestrian safety and seatbelt. Two detectives have maintained certification as a Child Safety Seat Technicians and are anticipated to recertify in 2020. The two also

participate in the child safety seat events as time allows.

Marine Unit: The Clark County Sheriff's Marine Unit has responsibility for marine law enforcement on all waterways within Clark County. Clark County is bordered on three sides by the Columbia and Lewis Rivers. These waterways are a popular boating and watersport destinations that attract local and out of area boating enthusiasts year-round.

Our Marine Unit recently added an important and much-needed asset to our fleet, a 27-foot flagship to patrol the Columbia River. The Marine Unit not only has exceeded department and state level expectations in patrol hours but is outmatched only by the WA Dept of Fish and Wildlife in BSI and citation stats statewide. We consistently receive high marks for our constant outreach and education efforts, garnering an award at the State Marine Conference in September.

The marine unit is a regional service provider with responsibilities that can be broken down into eight areas:

- 1) Enforcement of boating regulations and response to on-water complaints and emergencies.
- 2) Boating accident investigations and reporting.
- 3) Vessel safety inspections.
- 4) Boater assistance.
- 5) Boating safety education and information.
- 6) Marine LE Training.
- 7) Waterway markings.
- 8) Complete reporting requirements to the State.

K-9 Unit: 2019 was a good year for the CCSO K-9 Unit. They provided a high level of service while deploying our dogs responsibly and making sound use of force decisions. They continue to train with regional partners and have strengthened our relationships with other agencies.

K-9 deputies combined for a total of 318 deployments in 2019. There were 110 arrests as a result of the deployments. 15 of those arrests resulted in canine bites. Approximately 14% of arrests resulted in a use of force by K-9.

Scenario-based training is and will continue to be a large part of the training program. This type of training not only allows us to replicate real-world deployments but also allows them to incorporate changes in case law that affect the way we deploy. The K-9 unit has been a leader in this type of training for some time.

K-9 Ringo and K-9 Jango are both approaching eight years of age. Both dogs are in excellent health. That said, a plan to replace both dogs in 2021 should be considered. Replacing the dogs will allow the K-9 Unit to continue to provide a high level of service and to increase the effectiveness of the unit in the future.

Tactical Detective Unit: 2019 was a productive year for TDU which again was focused primarily on violent person crimes such as felony assaults, robberies, sexual assaults and a few attempted homicides. TDU detectives authored over 75 search warrants during 2019. Most TDU's investigations require authoring search warrants. This practice has become the norm due to the complexity of our investigations. It is not uncommon to author multiple search warrants for one investigation. An example of this would be

reflected with the 10 search warrants that were authored during the attempted homicide investigation.

Another investigative resource that has proven invaluable for TDU are the Cellibrite and Geotime programs that allows investigators to collect valuable data extracted from cellular or other portable data devices. Geotime allows an investigator to use cell phone historical records or “tower dumps” to accurately portray the direction of travel and general location of a mobile device at a particular time and date. TDU completed 27 Geotime data reports and 64 Cellibrite for various investigators in 2019.

Special Events / Outreach Division

In 2019, the Special Events Division worked with about 20 different groups to provide services for 40 different events. In addition to these events, the division provided service to Ilani (the Cowlitz Tribal Casino), for extra weekend security. Over half a million people attended these events, which were mainly focused on entertainment. The largest number of people was found attending the Clark County Fair during its ten-day run. All these services came with a price tag of around \$190,000 for the year. Most of this money was paid in overtime to off-duty deputies working these events.

The Special Events Division also oversees the Sheriff’s Office Outreach Unit and School Resource Officer (SRO) program. The SRO program includes schools in the Vancouver, Evergreen, Battle Ground and Hockinson school districts. One sergeant is assigned to manage both the Outreach program and the SRO program.

Goals

Recruitment / Diversified Workforce: The Patrol division’s largest hurdle will be to maintain a minimum amount of staffing for each squad. Between retirements, layoffs and injuries this task is sometimes daunting. We need to develop new recruitment strategies for 2020, to attract talented new hires to our workforce. New strategies should include digital, video, radio and print advertising. We also want to continue and intensify our pursuit of females and those from ethnically or racially diverse backgrounds as applicants for employment with the Clark County Sheriff’s Office. Our goal is to hire and retain a diversified workforce which is adequate to maintain the safety of our employees and our community.

I-904 compliance: With the passing of I-904, the Major Crimes Unit will expand becoming even more of a regional unit. Each detective must pass an additional background check and additional training is also required. It will be incumbent on the Investigations Commander to ensure that all components of the I-904 bill are followed. Adding a civilian independent reviewer for each Officer-Involved Shooting is also a new challenge and training them on how OIS are investigated.

Civil/Support Branch

The Civil/Support Branch experienced several changes in 2019. Chief Steve Shea retired at the end of June and due to an appointment from within the branch, a new Evidence/Logistics Manager as well as a Jail Industries Manager were hired.

The changes in leadership did not affect the productivity of staff in carrying out their duties, maintaining professional standards and providing excellent customer service. The employees within this branch are an integral part to the agency's ability to fulfill the mission of the Sheriff's Office; *"To protect and safeguard our community."*

Records Division

Criminal Records Unit: The work within the Criminal Records Unit relates mostly to the Enforcement branch of CCSO. It is responsible for reviewing and reconciling police incident and supplemental reports, processing protection orders, managing the entry, modification, recovery, cancellation and querying of people, vehicles and articles in the Washington Criminal Information Center systems (WACIC), as well as a variety of other tasks as follows:

- Conducting records checks/background checks
- Document imaging
- Archiving files
- Fulfilling requests for criminal justice agency records
- Processing public disclosure requests for police reports
- Assisting with the processing of warrants
- Facilitating taking bail
- Mail distribution
- Public service window
- Coordination with regional/national law and justice agencies

Per contracts with Battle Ground, Camas, Ridgefield, La Center and Washougal, this unit also handles WACIC entries and queries after hours.

- Processed 13,677 Sheriff's Office Criminal Reports and an additional 4,529 supplementals
- 5,400 Protection Orders received
- Fulfilled 4,591 Criminal Justice Agencies request for information

Jail Records Unit: This unit has an extensive workload managing tasks related to inmate activity which generates records, carrying out orders from the court regarding sentencing and sentence changes due to good time or sanctions, managing all court slips, bail, bookings and court dockets. The high-liability nature of the work within this unit requires a significant degree of quality control measures. This unit manages the time inmates serve and ensures they are not released at the wrong time (early), requiring complex sentence calculations. It also manages inmate files, good time calculations, adds charges to inmates per the court or further investigations, manages bonds and facilitates court ordered and mental health holds.

- 13,116 Jail Bookings in 2019
- Jail Releases processed 13,109

- 44,600 Court Slips processed

Warrants Unit: The Warrants Unit has two main functions including 1) processing the paperwork associated with, and managing the status of, various types of warrants including felony, misdemeanor, fugitive and extradition warrants; and 2) managing the Northwest Shuttle Service – a cooperative effort involving an estimated 5,000 law enforcement agencies across 15 states – responsible for transporting inmates/fugitives from one jurisdiction to another as needed to answer charges. This complex process includes national and international extraditions. This program is very extensive, requiring a high degree of logistics which involves scheduling travel arrangement for outgoing and incoming prisoners, and checking each shuttle inmate passenger for warrants, mental and medical conditions.

- 1,607 Felony Warrants issued in 2019
- Misdemeanor CCSO Warrants issued 2,711

Civil Unit: The Civil Unit is responsible for processing, coordinating and overseeing the execution of all CCSO civil process including writs, replevins and walk-in protection orders. This unit coordinates the service of process with deputies, attorneys and the court, takes payments, and arranges for the seizure of property by posting notices in newspapers, scheduling moving and tow companies, invoicing, refunding, recording and depositing fees.

- 2,655 Civil Papers received in 2019
- Civil Papers served 1,979

Identification Unit: This unit is responsible for ensuring the proper identification of all persons encountered by CCSO as part of an investigation or incarceration. This unit verifies the identity of persons who are booked into custody, arrested, entered into CCSO systems or require verification by another agency through fingerprints, photographs and other available records. The correct identity of arrested individuals is critical to accurate criminal history information which is relied upon by law enforcement and the legal purchase of firearms. The unit also certifies fingerprints and photographs, creates photo line-ups for investigations and as a certified fingerprint examiner, the employee in this unit responds to court when requested to verify fingerprint matches.

- Identification of AKAs 1,284
- 2,625 Criminal History Corrections sent to Washington State Patrol
- Conducted 10,062 Fingerprint Transmissions

Public Disclosure Unit: This unit receives requests from the public as well as internal personnel who forward requests for records to this unit. Personnel from other areas of CCSO will submit the records requested, if they are available, to this unit for processing or will work in collaboration to gather the records necessary. The unit ultimately reviews all records that are going to be released for compliance with Washington public records law. Legal analysis is conducted, redactions are made, cost estimated, and requests are tracked.

Public Disclosure staff also endeavor to stay abreast of changes resulting from updates to public records law and related court decisions.

- 3,112 Public Records Requests received in 2019
- Number of Pages produced for the year was 178,902, an average of 14,909 per month
- The Clark County Sheriff's Office receives 64% of all County public disclosure requests

Evidence/Logistics Division

Evidence Unit: The Evidence Unit is mandated to maintain and protect the chain of custody for over 40,000 items of property and evidence within Sheriff's Office. The integrity of the evidentiary system is paramount to effective law enforcement; the evidence collected is retained for prosecution at trial to prove/disprove an individual's guilt or innocence.

The unit currently manages property and evidence for the Sheriff's Office, Ridgefield Police Department, Clark Regional Drug Task Force and Clark County Fire Marshall.

- Total Number of Items Submitted to Evidence in 2019 was 8,220
- Total Number of Items Disposed 11,248.

Logistics Unit: Staff are responsible for all department owned equipment, safety supplies and uniforms. This encompasses procurement, distribution, storage and disposal of supplies, general maintenance, inspections, calibrations, and repair. They are also responsible for researching, ordering and managing all mandatory health and safety supplies used by 400 plus personnel. Staff has an in-depth knowledge of public and county procurement policy and practices; and are familiar with GSA/cooperative agreements.

- Number of Requisitions Processed in 2019 was 866.
- Number of Shipments Received was 2,565 in 2019.

Jail Industries Division

Food Services Unit: This unit is responsible for supervising and directing trusties in the preparation of meals for the adult work release center, main jail facility, and the juvenile detention center. While maintaining safe, efficient operations for food preparation and delivery. Three meals a day are prepared for each inmate, meeting strict dietary standards and special diets as required. The kitchen facility is located offsite so each mealtime entails the loading/unloading of food carts, and transport trusties for food delivery to the main jail and the juvenile detention facility.

- 982,000 Meals Produced in 2019
- Average Meal Costs was \$1.24
- Trusty Hours in Kitchen – 68,398 total hours

Environmental Services: Environmental Services is responsible for supervising and directing trusties in performing jail industry services. These services include Laundry for the main jail facility, adult work release center and the juvenile detention center; as well as cleaning the Clark County Law Enforcement Center, which includes the main jail, lobbies and work areas for Sheriff's employees.

- 57,920 Pounds of Laundry/601 loads of wash
- 26,610 Trusty Hours were used in the cleaning and laundry services of the jail.

Corrections Branch

The mission of the Corrections Branch of the Clark County Sheriff's Office is to promote and maintain public safety through effective correctional and reentry practices. To this end, we have continued our multi-pronged approach to improve safety within the main facility while aggressively pursuing outside resources and partnerships to improve community livability. These initiatives include:

- The overall jail population has continued to decline. This decline continues our overall approach of incarcerating those who continue to victimize our community, while providing educational and treatment tools to those who wish to break the cycle of recidivism.
- Completed report to the Clark County Board of County Councilors (BOCC) from the Corrections Facility Advisory Commission (CFAC) recommending expansion and modernization of the current Main Jail facility.
- Continued partnerships to divert or release individuals from jail who are low level non-violent offenders with mental health or chemical dependency challenges, to more suitable community programs.

These initiatives reduce the overall jail population and prioritize the use of incarceration for those who threaten the livability and safety of our community. We are stretching every dollar of scarce taxpayer's resources.

The Clark County Corrections Branch provides incarceration services to the Clark County courts and local law enforcement agencies. Corrections staff ensure the needs and rights of inmates are met; and that the jail environment is safe, secure and orderly. Additionally, we recognize the vital role of the jail in promoting public safety and strive to provide access to reentry resources and opportunities to all inmates returning to the local community.

Corrections Deputies are the heart of the organization, providing transportation, supervision and security services. As correction deputies are the primary contact for inmates, they also often find themselves in the role of problem solver and advocate. A variety of support personnel provide critical clerical, financial, janitorial, and food services. The jail medical unit provides necessary physical and mental health services to the inmates. Together, these employees accomplish the corrections mission with pride and professionalism 24 hours of each and every day.

Public awareness of the continuing deterioration of the physical Main Jail building along with its security systems have made it evident that mere repairs are insufficient to deal with the severity of the delineated shortcomings. So much so that in 2018, the Board of County Councilors (BOCC) convened the Correctional Facility Advisory Committee (CFAC). This diverse group of panelists reviewed a voluminous amount of data and requested yet another study of correctional needs within the County. The resulting report was presented to the BOCC in August of 2019. While it concludes the current structure must undergo some type of change, it is highly cognizant of the fiscal strictures upon Clark County resources.

Operations

“Jail Operations” describes the main work of operating the correctional facilities. Operations functions include intake, release, and everything in between. 2019 saw an average daily population of 635 inmates, slightly up from the previous year. In 2019, the Corrections Branch:

- Processed 13,116 intakes and 13,101 releases
- Documented 2,751 incidents ranging from minor rule violations to serious emergencies such as fire or medical emergencies
- Provided approximately 700,000 inmate meals and 87,000 rolls of toilet paper

In an effort to improve the supervisory ratio of corrections staff, the Corrections Branch created a brand-new classification of lead worker in 2019. The new lead worker position (Corrections Corporal) is situated between the Corrections Sergeant and Corrections Deputy classifications. Incumbents carry out daily work assignments and oversee the work of assigned deputies on their shift. These positions are distinguished from sergeants by the absence of administrative authority or responsibility such as approval of official reports, employee performance evaluation, employee discipline, and payroll. Negotiations with the Corrections Deputy Guild regarding the new classification are ongoing.

The Jail Work Center combined all operations into only one building (Building #2) for Work Release and other inmates. This change was originally due to a redeployment of corrections deputies to minimize overtime expenditures. Serendipitously, this allowed the empty building to be repurposed by the County for the Crisis Wellness Triage, Stabilization and Diversion Center through Lifeline. This building, when remodel is complete should open in 2020. This center will allow persons in crisis a place to go rather than come to the jail.

The Sheriff’s Office continues to make use of “rented beds” as a population management tool. Clark County Jail partnered with the Skamania County Jail to house 28 inmates throughout the year, for a total of 2,521 inmate-days. Those inmates who qualify, by classification measures, are housed to this location under a contract for professional services.

Jail Transport

While some court proceedings necessitate individual, in-person appearances, the Transport Unit operates numerous technological and cooperative systems that maximize efficiency, safety, and minimize cost when possible. In 2019, the unit moved 9,731 inmates for in-person appearances in the various Clark County District and Superior Courts. This team also moved 59 inmates for trials using 879 corrections deputy hours. 2,721 inmates appeared before the Clark County District Courts using video technology. Additionally, 267 video appearances were made for Battle Ground Municipal Court for the cities of Battle Ground, Ridgefield and La Center, Washington and 25 to the Camas Courts.

The Northwest Cooperative Transport Shuttle provides another example of efficiency through cooperation. Participating jurisdictions agree to transport inmates to and from neighboring jurisdictions. During 2019, the transport unit moved 1,503 inmates on the shuttle system, avoiding costly extradition expenses and saving taxpayer resources. This is a large reduction from 2018. Fortunately, Washington State Department of Corrections took over the portion of persons moving from Multnomah to Benton County allowing the County’s resources to be spent on local matters and medical transports.

Additionally, the Transport Unit transported 170 individuals to Western State Hospital, Eastern State Hospital, or other designated providers for competency or restoration services.

Jail Medical

The Sheriff's Office contracts with an outside provider for inmate medical services. This partner for the past several years has been Correct Care Solutions, recently rebranded as Wellpath. Wellpath practices a multidisciplinary approach to care, the respectful and humane treatment of the inmate population, and provides medical, dental, mental and behavioral health services. Wellpath has been an invaluable partner as CCSO began moving in the direction of Medically Assisted Treatment (MAT) and Opioid Treatment Program (OTP).

As with all County Contracts, they are of specific duration and Wellpath's is ending January 31, 2020. To encourage a competitive process, transparency, new ideas, and fiscal responsibility a Request for Proposal (RFP) was conducted for inmate medical services. Wellpath chose not to enter the process this time and after a varied panel reviewed the respondents; NaphCare, Inc. was selected as the Sheriff's next contract medical services provider beginning February 1, 2020.

Jail Projects

Significant planning went into the modernization of jail systems and equipment. First and foremost, a major security upgrade project was awarded to Status Automation of Abbotsford, BC. The project will include a comprehensive technical upgrade to security, surveillance, and safety systems including emergency call buttons in each cell. To improve safety through the interdiction of contraband at intake, an X-ray body scanner was approved and purchased from OD Security North America. One cell was reconfigured to house the scanner, which will be installed in 2020. In a continued effort to make the facility more resistant to inmate suicide, more plastic composite bunk beds were authorized for installation in 2020. The beds will replace the standard steel beds in the medium-security units and are designed to reduce potential for injury to self and others. Similar beds were previously installed in all maximum-security units and have proven durable and effective.

Jail Reentry Program

The Clark County Jail Reentry Program promotes public safety and reduces recidivism by facilitating access to community-based programs and organizations during incarceration.

Reentry focuses on in-custody classes, service referral, behavioral health treatment, peer mentoring and recovery support services. This voluntary program targets individuals releasing back to the Clark County geographical area. The Reentry team is staffed by four specialized corrections deputies, a sergeant and two Jail Discharge Planners. The Reentry Program partners with over 70 community agencies.

In 2019, the Reentry Program provided over 3,568 hours of direct services to over 5,481 inmates. Programs run concurrently in multiple locations and inmates have opportunities to reengage in services if they return to jail. Additionally, in 2019, the Reentry team responded to 7,238 inmate requests for information and community resources. The Reentry Program has multiple elements:

Day Program: The Day Program classes are managed by the Reentry corrections deputies and sergeant and taught by community partners at the Main Jail and Jail Work Center. Topics include housing assessments and referrals, peer mentoring, Medicaid sign up, free and reduced civil legal resources, driver's license restoration, goal setting, employment, education, library cards, sober support groups and more. The Day Program served over 3,718 inmates in 2019 with 1,574 hours of classes.

Substance Use Disorder Assessments: Substance Use Disorder assessments are provided at no charge to eligible inmates through Sea Mar/Community Services Northwest and funded through Clark County's Department of Community Services. Reentry facilitated 61 substance use disorder assessments on in-custody inmates.

Housing Assessments: Housing assessments through the Council for the Homeless help inmates access the coordinated system of housing and homelessness services. Reentry sent 208 packets of information and coordinated 79 new phone assessments. Reentry facilitated referrals to Oxford Housing and local faith-based programs.

Employment Preparation Program: The employment preparation program offers extended classes to teach resume writing, job searching, criminal history in job interviews, conflict management, and other skills. The program is a partnership between Goodwill and Work Source/Washington State Employment Security Division. Employment preparation served 155 inmates in 2019.

Grant Programs: In 2019, Reentry partnered on several grants.

1) *Reach Too Peer Mentoring Program*

Funded by a SAMHSA grant, the Reach Too Program is a collaboration between Consumer Voices are Born (CVAB) and Clark County Jail to connect persons with substance use disorders with peer-based recovery support services during incarceration for post release support - 587 Persons seen in-custody.

2) *Pathfinders Peer mentoring Program*

Funded by a SAMHSA grant, the Pathfinders Peer Mentoring Program is a collaboration between Sea Mar/Community Services Northwest and Clark County Jail to connect persons with substance abuse disorders (focus on opioids) with peer-based recovery support services during incarceration for post release support - 784 Persons seen in-custody.

3) *Strategic Treatment Approach to Reentry (STAR) Program*

Funded by a SAMHSA grant, the STAR program is a collaboration between Columbia River Mental Health Services, Clark County Jail, and NPC Research to provide mediation-assisted treatment in the Clark County Jail. The program started in February 2019 - 210 American Society of Addictions Medicine (ASAM) assessments.

4) *Invictus Project*

Funded by a BJA grant, the Invictus Project is a collaboration between Clark County Jail, Columbia River Mental Health Services, Pacific University, and NPC Research to serve persons with co-occurring mental illness and substance abuse disorders. Program started in October 2019.

5) *Overdose 2 Action Grant (OD2A).*

Funded by the Center for Disease Control, the OD2A grant is a collaboration with Clark County Public Health to evaluate medication-assisted treatment in Clark County Jail.

Community Engagement: Although Reentry’s primary responsibilities are inside the jail, the Reentry Program relies on partnership with community agencies. The Reentry team facilitates a quarterly meeting averaging 75 attendees per meeting. The Reentry Provider Meeting provides education and networking for community service providers serving adult criminal justice involved populations in Clark County, WA.

Trainings: The Reentry Program supports a range of trainings for the Clark County Sheriff’s Office. Reentry coordinates Crisis Intervention Team (CIT) for Corrections training, a 40-hour curriculum on responding to behavioral health crises in correctional facilities. In 2019 the Reentry Program trained 42 corrections deputies in the intensive program. Reentry also trains CCSO new hires and delivers specialized content for community agencies on effective engagement with incarcerated populations.

Additional trainings included presentations on “*Medication Assisted Treatment in Clark County Jail*” and “*Crisis Intervention Team Training for Corrections*” at the CIT International Conference and Washington State Criminal Justice Training Commission CIT Regional Conference and SAMHSA’s “*How Being Trauma Informed Improves Criminal Justice System Outcomes*” for criminal justice professionals in Thurston County, WA. Additionally, members of the Reentry team were selected to attend technical training on medication-assisted treatment in correctional facilities in Middlesex, MA and consulted on the development of Washington State Department of Social and Health Services Office of Forensic Mental Health Service’s guide “*Best Practices for Behavioral Health Services in Jail Settings.*”

Jail Population

Average Daily Population (ADP)	635
Average Length of Stay	18
Average Monthly Bookings	1087
Average Monthly Releases	1094
Work Release ADP	14
Jail Work Center ADP	54
<u>Skamania Rented Beds ADP</u>	<u>4</u>
Official Jail Bed Count	590

Goals for 2020

Some of the indicators of success for the branch will be directly related to strategic goals while others will be operational or customary to the delivery of public safety services.

- Continued and expanded programs to break the cycle of recidivism
- Deliberate steps to modernizing the Clark County Main Jail
- Implementation of safety equipment (body and drug scanners)
- Expanding Data Collection and Review to provide evidence-based support of inmate programming and short and long-range criminal justice planning

Some of the Projects Completed in 2019:

- CFAC final report August 2019
- Implemented lead worker positions for improved staff supervision
- Implemented leadership training for Corrections supervisors in support of succession planning
- Implementation of expanded grant fund Medically Assisted Treatment (MAT)

Ongoing Projects:

- Competency Restoration
- Viable diversion programs for jail
- Superior Court Video Arraignment
- Suicide resistant bunks in medium-security areas
- Improved preventative maintenance
- New time sheet recording system and new telephone system
- Money kiosk in booking
- Professional Visitor ID cards and jail entry process
- JMS Scope of Work and feature request additions to the system