2026 Annual Budget

Clark County Council
Work Session Presentation

Wednesday, November 12, 2025 @ 9:00am

Contact Information:
Kathleen Otto, County Manager, (564) 397-2458, kathleen.otto@clark.wa.gov
Emily M. Zwetzig, Budget Director, (564) 397-6097, emily.zwetzig@clark.wa.gov

Agenda

- Annual Budget Process
- Summary and Challenges
- General Fund
- Recommendations
- Property Tax Levies
- Council Feedback & Questions
- Next Steps

Annual Budget Process

Clark County Budget Roles & Responsibilities

- Clark County Council
- County Manager
- Finance Team
- Departments and Elected Officials
- Budget Office
- Advisory Boards & Committees

Budgeting in Clark County

Traditional Budget Approach

Principles of transparency, communication, and collaboration to optimize resource allocation.

Baseline Method

Starts with the current annual budget and applies some adjustments.

New Requests

Items not included in baseline must be submitted by departments and offices through Change Requests.

Timeline

Clark County adopts an annual budget in compliance with RCW 36.40.
Departments and Offices were asked to submit their requests by August 11, 2025.

Submissions Published	Recommendations	Work Session	Public Hearing
All Change Requests for the annual budget are Published by the Budget Office	County Manager’s Recommendations Published	County Manager & Budget Office present recommendations to Council	Council Adoption of Annual Budget
October 6, 2025	November 4, 2025	November 12, 2025	December 1 & 2, 2025

Summary & Challenges

2026 Recommended Budget Key Highlights

- Acknowledging Countywide Dedication
- Balanced Budget Achieved
- Fiscal Progress and Stability
- Persistent Structural Challenges
- Focus on Long-Term Sustainability

2026 Key Recommendations:

- Preservation of General Fund and other major fund reserves per county policy
- Recommendations for County Property Tax Levy Options to include:
  - General Fund 1% to generate approximately $800,031 in additional revenue
  - General Fund .83734% banked capacity* to generate approximately $669,898 in additional revenue
  - Road Fund 1% to generate approximately $508,106 in additional revenue
  - Road Fund .87661% banked capacity* to generate approximately $445,411in additional revenue
  - Conservation Futures 1% to approximately $29,425 in additional revenue
  - Conservation Futures 15.142585% banked capacity* to generate approximately $445,577 in additional revenue
  - MPD/Parks 1% to generate approximately $42,883 in additional revenue
  - MPD/Parks 1.71505% banked capacity* to generate approximately $73,547 in additional revenue
- Increase sales tax revenue forecasts by 2%
- $2.4 million in Real Estate Excise Tax (REET 1) expense requests
- $5 million Mental Health Sales Tax Fund expense requests
- $3.1 million in Road Fund expense requests

**Banked Capacity can only be taken if the 1% levy is adopted.*

Ongoing Efforts to Strengthen the County's Financial Position

- $7.4M in new ongoing General Fund revenue starting in 2026
- Fiscal restraint and cost-saving measures
- One-time recommendations using one-time fund balance
- Limited recommendations for new ongoing positions and programs
- Recommended 2026 budget is balanced and maintains core service levels

Ongoing Fiscal Challenges

- Revenues not keeping pace with rising costs
- Inflation, higher costs of goods and services, and increased program demand
- Primary revenue sources (property tax, sales tax) remain stable but grow slower than expenses
- Continued structural imbalance requires proactive financial management
- Federal and State funding volatility
- Service demand growth
- Resource and service level gaps for departments and offices

Looking Ahead: Strengthening Fiscal Sustainability

- Continue focus on long-term fiscal sustainability
- Advance efficiency improvements and operational streamlining
- Promote policy clarity to guide consistent fiscal decision-making
- Maintain prudent expenditure management
- Identify and develop new, reliable revenue sources
- Preserve appropriate reserve levels
- Minimize service disruptions while addressing critical needs and liabilities
- Strengthen collaboration with Council, departments, and community partners
- Uphold fiscal integrity and maintain high-quality services for residents

County Manager Recommendations

*Specific details for all recommended requests can be found in the **Exhibit B: Change Request Narratives by Fund Report** included with the 2026 Annual Budget Reports posted on the County's website. **https://clark.wa.gov/budget/2026-budget.***

2026 County Manager Recommendations

The Budget Office received a total of 267 Change Requests from Departments and Elected Officials. 253 of these requests are being recommended to the Council for consideration. These recommendations to do not address the General Fund Critical Needs Submissions.

267

Not Recommended — 14

Represents a handful of requests that were either withdrawn or moved to the 2026 Adopt process.

Budget Interventions — *

This category has been used for the General Fund Critical Needs Submissions for the 2026 budget process. These requests are being considered through a separate but parallel process.

New — 176

Represents requests for funding, reductions, revenue forecast updates, new programs, new FTE, grants that require new local match dollars, etc.

Previously Approved — 29

Represents adjustments resulting from Council-approved Staff Reports that have been authorized since the conclusion of the last annual budget or supplemental process.

Technical Adjustment — 3

Represents corrections to budget coding that was originally submitted in error. Technical adjustments should not have a material impact on fund balance.

Carryforward — 14

Represents budget appropriation approved for specific projects as part of the 2025 budget carried forward into the 2026 budget.

Budget Neutral — 31

Represents revenues and associated expenses that were not previously approved by the Council and do not require county funding commitment, such as budget-neutral grants.

General Fund Recommendations

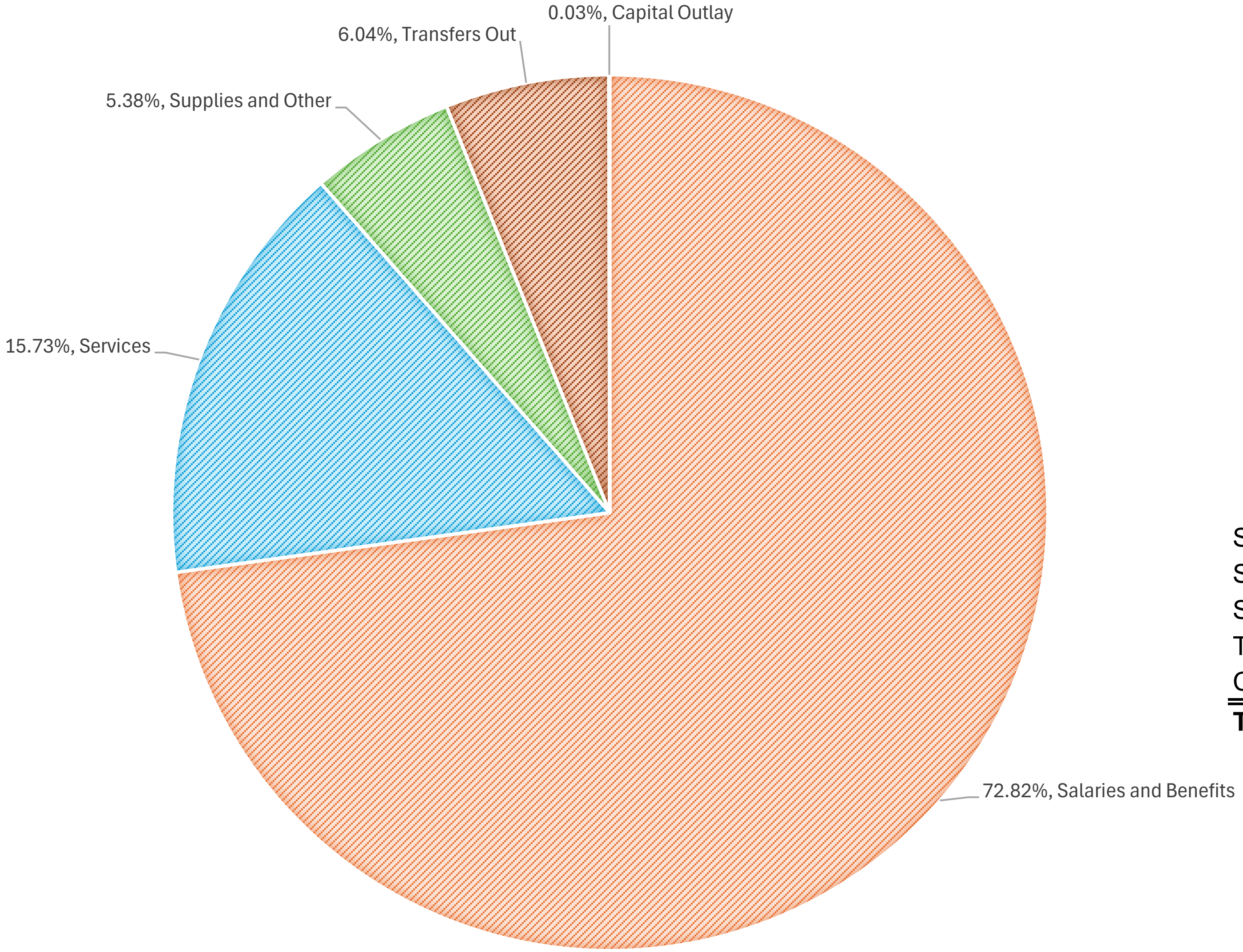
General Fund Forecast Overview

- Almost 75% of the county’s General Fund expenses are personnel-related (e.g., salaries and benefits).
- Approximately 70% of the General Fund supports Law and Justice.
- Expenses are continuing to grow.
- General Fund 6-year forecast continues to face the ongoing challenge of a structural deficit.
- Requests submitted for new General Fund dollars far outweigh the anticipated revenue capacity to offset them.

2026 General Fund Operating Budget Forecast Assumptions

	2026	2027	2028	2029	2030	2031	
OPERATING BUDGET							
Real and Personal Property Tax	$ 84,202,739	$ 86,194,487	$ 88,236,028	$ 90,328,608	$ 92,473,503	$ 94,672,020	2.5%
General Sales and Use Taxes	$ 65,681,444	$ 68,440,064	$ 71,314,547	$ 74,309,758	$ 77,430,768	$ 80,682,860	4.2%
Excise and Other Taxes	$ 517,546	$ 517,546	$ 517,546	$ 517,546	$ 517,546	$ 517,546	0.0%
Licenses and Permits	$ 3,621,571	$ 3,621,571	$ 3,621,571	$ 3,621,571	$ 3,621,571	$ 3,621,571	0.0%
Intergovernmental	$ 14,915,524	$ 14,915,524	$ 14,915,524	$ 14,915,524	$ 14,915,524	$ 14,915,524	0.0%
Charges for Goods and Services	$ 30,368,292	$ 30,368,292	$ 30,368,292	$ 30,368,292	$ 30,368,292	$ 30,368,292	0.0%
Fines and Forfeitures	$ 2,356,782	$ 2,356,782	$ 2,356,782	$ 2,356,782	$ 2,356,782	$ 2,356,782	0.0%
Interest and Other Earnings	$ 2,420,000	$ 2,420,000	$ 2,420,000	$ 2,420,000	$ 2,420,000	$ 2,420,000	0.0%
Rents and Leases	$ 535,000	$ 535,000	$ 535,000	$ 535,000	$ 535,000	$ 535,000	0.0%
Miscellaneous Revenues	$ 205,139	$ 205,139	$ 205,139	$ 205,139	$ 205,139	$ 205,139	0.0%
Total Transfers In	$ 164,750	$ 164,750	$ 164,750	$ 164,750	$ 164,750	$ 164,750	0.0%
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484	
Salaries	$ (117,640,748)	$ (120,995,272)	$ (124,611,937)	$ (128,337,103)	$ (132,174,024)	$ (136,126,052)	3.0%
Benefits	$ (43,951,204)	$ (45,813,339)	$ (47,764,902)	$ (49,810,252)	$ (51,953,966)	$ (54,200,845)	5.0%
Services	$ (34,897,562)	$ (35,595,513)	$ (36,307,424)	$ (37,033,572)	$ (37,774,243)	$ (38,529,728)	2.0%
Supplies and Other	$ (11,928,294)	$ (12,166,860)	$ (12,410,197)	$ (12,658,401)	$ (12,911,569)	$ (13,169,800)	2.0%
Transfers Out	$ (13,411,401)	$ (13,411,401)	$ (13,411,401)	$ (13,411,401)	$ (13,411,401)	$ (13,411,401)	0.0%
Capital Outlay	$ (70,000)	$ (70,000)	$ (70,000)	$ (70,000)	$ (70,000)	$ (70,000)	0.0%
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)	

2026 General Fund Baseline Operating Budget – *Expense Categories*

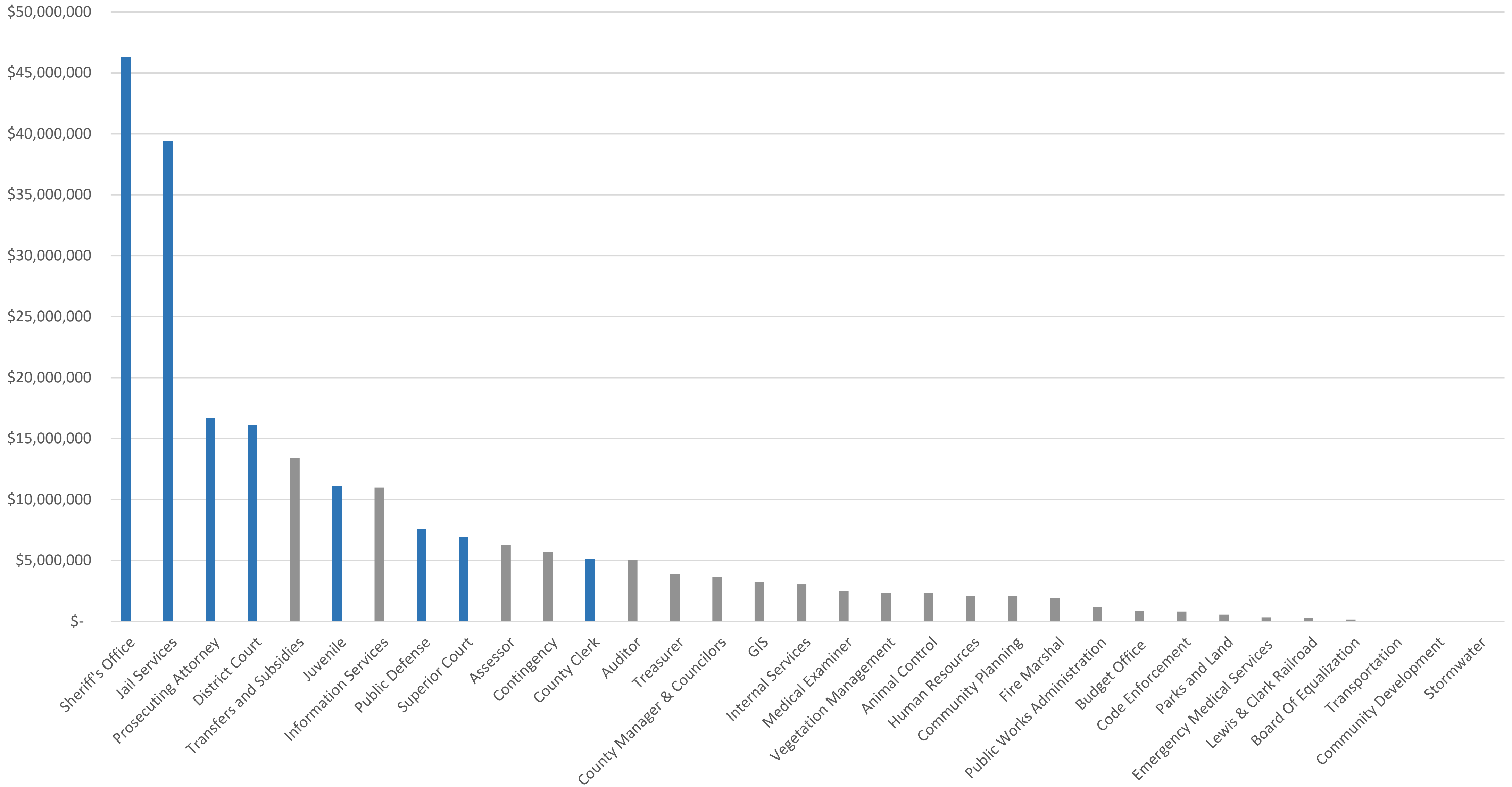


Salaries and Benefits	$	161,591,952	72.82%
Services	$	34,897,562	15.73%
Supplies and Other	$	11,928,294	5.38%
Transfers Out	$	13,411,401	6.04%
Capital Outlay	$	70,000	0.03%
Total Operating Expenses	**$**	**221,899,209**	

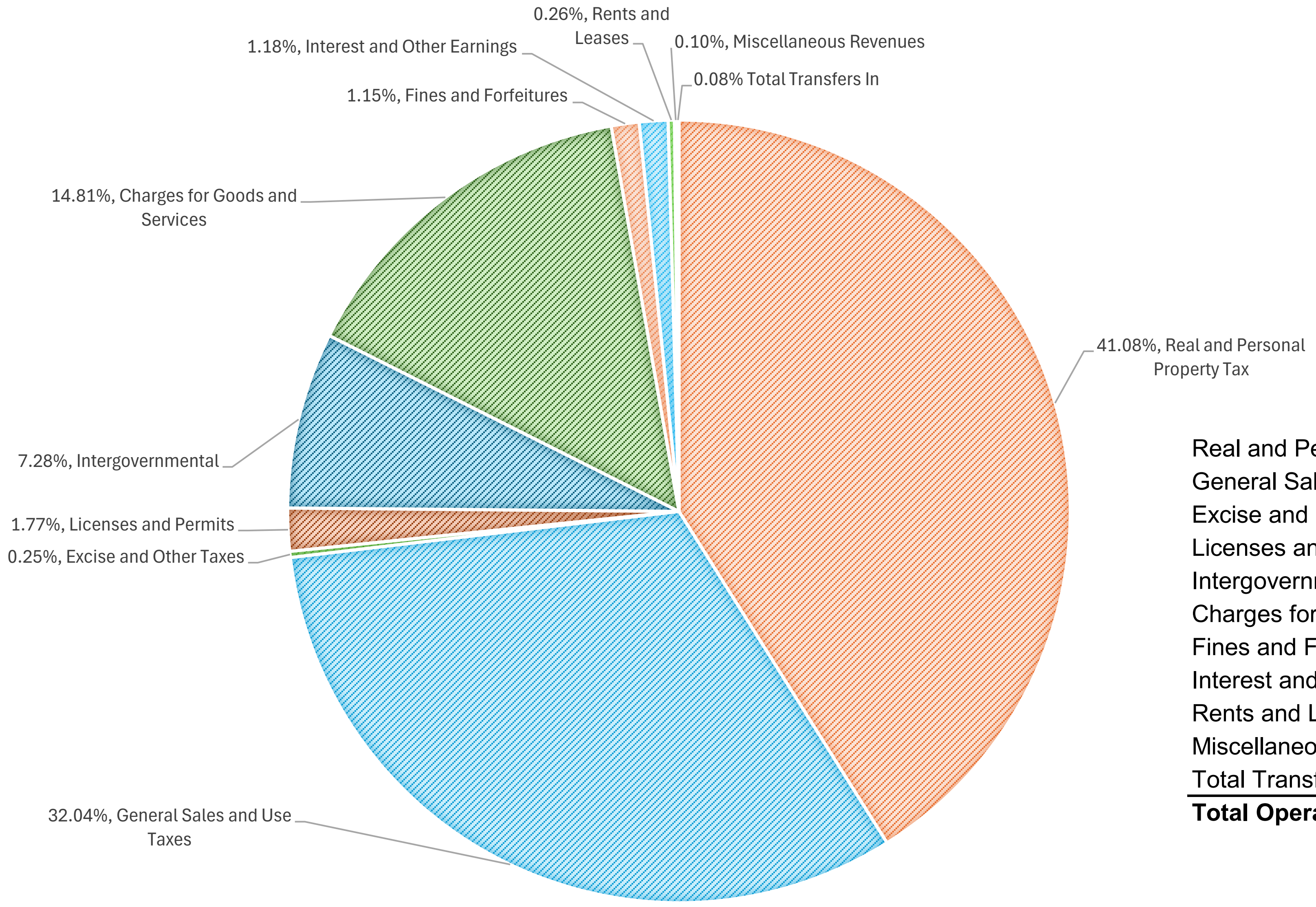
2026 General Fund Baseline Operating Expense Budget $221.9M - *by Department/Office*

Sheriff's Office	$	46,317,849	20.87%
Jail Services	$	39,398,773	17.76%
Prosecuting Attorney	$	16,689,532	7.52%
District Court	$	16,090,909	7.25%
Transfers and Subsidies	$	13,411,401	6.04%
Juvenile	$	11,128,500	5.02%
Information Services	$	10,986,824	4.95%
Public Defense	$	7,541,483	3.40%
Superior Court	$	6,935,712	3.13%
Assessor	$	6,268,518	2.82%
Contingency	$	5,683,536	2.56%
County Clerk	$	5,083,937	2.29%
Auditor	$	5,076,093	2.29%
Treasurer	$	3,849,651	1.73%
County Manager & Councilors	$	3,678,953	1.66%
GIS	$	3,213,643	1.45%
Internal Services	$	3,050,510	1.37%
Medical Examiner	$	2,491,180	1.12%
Vegetation Management	$	2,358,121	1.06%
Animal Control	$	2,327,192	1.05%
Human Resources	$	2,085,043	0.94%
Community Planning	$	2,060,972	0.93%
Fire Marshal	$	1,933,840	0.87%
Public Works Administration	$	1,183,741	0.53%
Budget Office	$	890,853	0.40%
Code Enforcement	$	803,704	0.36%
Parks and Land	$	551,314	0.25%
Emergency Medical Services	$	329,171	0.15%
Lewis & Clark Railroad	$	315,814	0.14%
Board Of Equalization	$	159,775	0.07%
Transportation	$	1,520	0.00%
Community Development	$	1,061	0.00%
Stormwater	$	84	0.00%
Grand Total	**$**	**221,899,209**	

2026 General Fund Baseline Operating Expense Budget $221.9M - *by Department/Office*



2026 General Fund Baseline Operating Budget – *Revenue Categories*



Real and Personal Property Tax	$	84,202,739	41.08%
General Sales and Use Taxes	$	65,681,444	32.04%
Excise and Other Taxes	$	517,546	0.25%
Licenses and Permits	$	3,621,571	1.77%
Intergovernmental	$	14,915,524	7.28%
Charges for Goods and Services	$	30,368,292	14.81%
Fines and Forfeitures	$	2,356,782	1.15%
Interest and Other Earnings	$	2,420,000	1.18%
Rents and Leases	$	535,000	0.26%
Miscellaneous Revenues	$	205,139	0.10%
Total Transfers In	$	164,750	0.08%
Total Operating Revenue	**$**	**204,988,787**	

General Fund 'Net New' Revenues Generated from Existing Revenue Sources

The 2026 annual budget anticipates an additional **$7.4 million** in new ongoing revenue from existing sources.

Ongoing Revenue Updates (Net New)	***$***	***7,380,208***
AUD-02-26AD-2026 Calculated Charges Baseline Budget Update | Indirect Cost Allocation	*$*	*493,838*
AUD-08-26AD-Updated Revenue Collected from Vehicle Licensing (R0133)	*$*	*1,000,000*
AUD-10-26AD-General Fund Baseline Revenue Adjustment | Jail Bed Revenues SB6211 (R0217)	*$*	*1,728,000*
AUD-11-26AD-General Fund Baseline Revenue Adjustment | District Court SB6211 (R0134)	*$*	*3,753,000*
TRS-01-26AD-Increase General Fund Property Tax Penalty Revenues (R0387)	*$*	*171,370*
TRS-02-26AD-Increase General Fund Property Tax Interest Revenue (R0398)	*$*	*150,000*
TRS-03-26AD-Increase Treasurer's Operations and Maintenance (O&M) Delinquent Property Tax (R0110)	*$*	*84,000*

***Forecast** This data is subject to change as new information is received or if forecasted assumptions change.*

2026 General Fund Recommendations Including 1% and Banked Capacity Levy Options

	2026 Forecast	2027 Forecast	2028 Forecast	2029 Forecast	2030 Forecast	2031 Forecast
Beginning Fund Balance	$ 77,413,119	$ 46,424,192	$ 31,023,944	$ 14,058,499	$ (4,541,608)	$ (24,827,065)
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
Total Capital Budget	$ (13,460,685)	$ -	$ -	$ -	$ -	$ -
2026 Annual Budget Impacts - County Manager Recommendations	$ (617,820)	$ 2,912,982	$ 2,955,237	$ 2,977,652	$ 3,000,871	$ 3,025,175
Operating Budget Impacts	$ 1,618,980	$ 2,912,982	$ 2,955,237	$ 2,977,652	$ 3,000,871	$ 3,025,175
Revenue Impacts (Total)	$ 22,560,420	$ 9,887,667	$ 9,925,334	$ 9,963,943	$ 10,003,517	$ 10,044,080
Expense Impacts (Total)	$ (20,941,440)	$ (6,974,685)	$ (6,970,097)	$ (6,986,291)	$ (7,002,646)	$ (7,018,905)
Capital Budget Impacts	$ (2,236,800)	$ -	$ -	$ -	$ -	$ -
Revenue Impacts	$ 291,000	$ -	$ -	$ -	$ -	$ -
Expense Impacts	$ (2,527,800)	$ -	$ -	$ -	$ -	$ -
Projected Ending Fund Balance	$ 46,424,192	$ 31,023,944	$ 14,058,499	$ (4,541,608)	$ (24,827,065)	$ (46,850,233)
Fund Assignments (Auditor's Office)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)
Assigned Fund Balance: Compensated Absences	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)
Assigned Fund Balance: Inventory/Prepaid Expenses	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)
Minimum Fund Balance Per Policy	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)
Projected Unassigned Fund Balance Available for Budget Requests	$ 5,024,192	$ (10,376,056)	$ (27,341,501)	$ (45,941,608)	$ (66,227,065)	$ (88,250,233)
Projected Structural Deficit						
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
26AD Projected Ongoing Revenues	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990
26AD General Fund Levy 1%	$ 800,031	$ 820,032	$ 840,533	$ 861,546	$ 883,085	$ 905,162
26AD General Fund Levy Banked Capacity	$ 669,898	$ 686,645	$ 703,812	$ 721,407	$ 739,442	$ 757,928
26AD Projected Ongoing Expenses	$ (6,974,685)	$ (6,974,685)	$ (6,970,097)	$ (6,986,291)	$ (7,002,646)	$ (7,018,905)
26AD Critical Needs Ongoing Impacts	$ -	$ -	$ -	$ -	$ -	$ -
	$ (14,034,189)	***$ (15,400,248)***	***$ (16,965,444)***	***$ (18,600,107)***	***$ (20,285,458)***	***$ (22,023,168)***

*<u>**Forecast**</u> This data is subject to change as new information is received or if forecasted assumptions change.*

2026 General Fund Recommendations Including 1% (no Banked Capacity) Levy Options

	2026 Forecast	2027 Forecast	2028 Forecast	2029 Forecast	2030 Forecast	2031 Forecast
Beginning Fund Balance	$ 77,413,119	$ 45,754,294	$ 29,667,400	$ 11,998,144	$ (7,323,370)	$ (28,348,269)
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
Total Capital Budget	$ (13,460,685)	$ -	$ -	$ -	$ -	$ -
2026 Annual Budget Impacts - County Manager Recommendations	$ (1,287,718)	$ 2,226,337	$ 2,251,426	$ 2,256,245	$ 2,261,429	$ 2,267,247
Operating Budget Impacts	$ 949,082	$ 2,226,337	$ 2,251,426	$ 2,256,245	$ 2,261,429	$ 2,267,247
Revenue Impacts (Total)	$ 21,890,522	$ 9,201,022	$ 9,221,523	$ 9,242,536	$ 9,264,075	$ 9,286,152
Expense Impacts (Total)	$ (20,941,440)	$ (6,974,685)	$ (6,970,097)	$ (6,986,291)	$ (7,002,646)	$ (7,018,905)
Capital Budget Impacts	$ (2,236,800)	$ -	$ -	$ -	$ -	$ -
Revenue Impacts	$ 291,000	$ -	$ -	$ -	$ -	$ -
Expense Impacts	$ (2,527,800)	$ -	$ -	$ -	$ -	$ -
Projected Ending Fund Balance	$ 45,754,294	$ 29,667,400	$ 11,998,144	$ (7,323,370)	$ (28,348,269)	$ (51,129,365)
Fund Assignments (Auditor's Office)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)
Assigned Fund Balance: Compensated Absences	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)
Assigned Fund Balance: Inventory/Prepaid Expenses	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)
Minimum Fund Balance Per Policy	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)
Projected Unassigned Fund Balance Available for Budget Requests	$ 4,354,294	$ (11,732,600)	$ (29,401,856)	$ (48,723,370)	$ (69,748,269)	$ (92,529,365)
Projected Structural Deficit						
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
26AD Projected Ongoing Revenues	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990	$ 8,380,990
26AD General Fund Levy 1%	$ 800,031	$ 820,032	$ 840,533	$ 861,546	$ 883,085	$ 905,162
26AD General Fund Levy Banked Capacity	$ -	$ -	$ -	$ -	$ -	$ -
26AD Projected Ongoing Expenses	$ (6,974,685)	$ (6,974,685)	$ (6,970,097)	$ (6,986,291)	$ (7,002,646)	$ (7,018,905)
26AD Critical Needs Ongoing Impacts	$ -	$ -	$ -	$ -	$ -	$ -
	$ (14,704,087)	***$ (16,086,894)***	***$ (17,669,256)***	***$ (19,321,514)***	***$ (21,024,900)***	***$ (22,781,096)***

*<u>**Forecast**</u> This data is subject to change as new information is received or if forecasted assumptions change.*

2026 General Fund Recommendations Not Including 1% or Banked Capacity Levy Options

	2026 Forecast	2027 Forecast	2028 Forecast	2029 Forecast	2030 Forecast	2031 Forecast
Beginning Fund Balance	**$ 77,413,119**	**$ 44,954,263**	**$ 28,047,337**	**$ 9,537,549**	**$ (10,645,511)**	**$ (32,553,495)**
Total Operating Revenue	**$ 204,988,786**	**$ 209,739,155**	**$ 214,655,179**	**$ 219,742,970**	**$ 225,008,875**	**$ 230,459,484**
Total Operating Expense	**$ (221,899,209)**	**$ (228,052,385)**	**$ (234,575,861)**	**$ (241,320,729)**	**$ (248,295,203)**	**$ (255,507,826)**
Total Capital Budget	**$ (13,460,685)**	**$ -**	**$ -**	**$ -**	**$ -**	**$ -**
2026 Annual Budget Impacts - County Manager Recommendations	**$ (2,087,749)**	**$ 1,406,305**	**$ 1,410,893**	**$ 1,394,699**	**$ 1,378,344**	**$ 1,362,085**
Operating Budget Impacts	**$ 149,051**	**$ 1,406,305**	**$ 1,410,893**	**$ 1,394,699**	**$ 1,378,344**	**$ 1,362,085**
Revenue Impacts (Total)	*$ 21,090,491*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*
Expense Impacts (Total)	*$ (20,941,440)*	*$ (6,974,685)*	*$ (6,970,097)*	*$ (6,986,291)*	*$ (7,002,646)*	*$ (7,018,905)*
Capital Budget Impacts	**$ (2,236,800)**	**$ -**	**$ -**	**$ -**	**$ -**	**$ -**
Revenue Impacts	*$ 291,000*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*
Expense Impacts	*$ (2,527,800)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*
Projected Ending Fund Balance	**$ 44,954,263**	**$ 28,047,337**	**$ 9,537,549**	**$ (10,645,511)**	**$ (32,553,495)**	**$ (56,239,752)**
Fund Assignments (Auditor's Office)	**$ (41,400,000)**	**$ (41,400,000)**	**$ (41,400,000)**	**$ (41,400,000)**	**$ (41,400,000)**	**$ (41,400,000)**
Assigned Fund Balance: Compensated Absences	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)
Assigned Fund Balance: Inventory/Prepaid Expenses	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)
Minimum Fund Balance Per Policy	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)
Projected Unassigned Fund Balance Available for Budget Requests	**$ 3,554,263**	**$ (13,352,663)**	**$ (31,862,451)**	**$ (52,045,511)**	**$ (73,953,495)**	**$ (97,639,752)**
Projected Structural Deficit						
Total Operating Revenue	*$ 204,988,786*	*$ 209,739,155*	*$ 214,655,179*	*$ 219,742,970*	*$ 225,008,875*	*$ 230,459,484*
Total Operating Expense	*$ (221,899,209)*	*$ (228,052,385)*	*$ (234,575,861)*	*$ (241,320,729)*	*$ (248,295,203)*	*$ (255,507,826)*
26AD Projected Ongoing Revenues	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*	*$ 8,380,990*
26AD General Fund Levy 1%	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*
26AD General Fund Levy Banked Capacity	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*
26AD Projected Ongoing Expenses	*$ (6,974,685)*	*$ (6,974,685)*	*$ (6,970,097)*	*$ (6,986,291)*	*$ (7,002,646)*	*$ (7,018,905)*
26AD Critical Needs Ongoing Impacts	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*
	$ (15,504,118)	***$ (16,906,925)***	***$ (18,509,788)***	***$ (20,183,060)***	***$ (21,907,984)***	***$ (23,686,257)***

***Forecast** This data is subject to change as new information is received or if forecasted assumptions change.*

2026 General Fund Recommendations with General Fund Critical Needs Impacts

Includes 1% and Banked Capacity Levy Options

	2026 Forecast	2027 Forecast	2028 Forecast	2029 Forecast	2030 Forecast	2031 Forecast
Beginning Fund Balance	$ 77,413,119	$ 19,755,824	$ (3,439,762)	$ (27,812,660)	$ (53,957,324)	$ (81,917,213)
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
Total Capital Budget	$ *(13,460,685)*	$ -	$ -	$ -	$ -	$ -
2026 Annual Budget Impacts - County Manager Recommendations	$ *(617,820)*	$ *2,912,982*	$ *2,955,237*	$ *2,977,652*	$ *3,000,871*	$ *3,025,175*
2026 Critical Needs for Consideration	$ *(26,668,368)*	$ *(7,795,338)*	$ *(7,407,453)*	$ *(7,544,557)*	$ *(7,674,432)*	$ *(7,806,430)*
Projected Ending Fund Balance	$ 19,755,824	$ (3,439,762)	$ (27,812,660)	$ (53,957,324)	$ (81,917,213)	$ (111,746,811)
Fund Assignments (Auditor's Office)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)	$ (41,400,000)
Assigned Fund Balance: Compensated Absences	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)	$ (4,500,000)
Assigned Fund Balance: Inventory/Prepaid Expenses	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)	$ (2,400,000)
Minimum Fund Balance Per Policy	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)	$ (34,500,000)
Projected Unassigned Fund Balance Available for Budget Requests	$ (21,644,176)	$ (44,839,762)	$ (69,212,660)	$ (95,357,324)	$ (123,317,213)	$ (153,146,811)
Projected Structural Deficit						
Total Operating Revenue	$ 204,988,786	$ 209,739,155	$ 214,655,179	$ 219,742,970	$ 225,008,875	$ 230,459,484
Total Operating Expense	$ (221,899,209)	$ (228,052,385)	$ (234,575,861)	$ (241,320,729)	$ (248,295,203)	$ (255,507,826)
26AD Projected Net New Revenues	$ 7,380,208	$ 7,380,208	$ 7,380,208	$ 7,380,208	$ 7,380,208	$ 7,380,208
26AD General Fund Levy 1%	$ 800,031	$ 820,032	$ 840,533	$ 861,546	$ 883,085	$ 905,162
26AD General Fund Levy Banked Capacity	$ 669,898	$ 686,645	$ 703,812	$ 721,407	$ 739,442	$ 757,928
26AD Projected Ongoing Impacts (Expenses)	$ (6,974,685)	$ (6,974,685)	$ (6,970,097)	$ (6,986,291)	$ (7,002,646)	$ (7,018,905)
26AD Critical Needs Ongoing Impacts	$ (7,795,338)	$ (7,795,338)	$ (7,407,453)	$ (7,544,557)	$ (7,674,432)	$ (7,806,430)
	$ (22,830,309)	$ (24,196,368)	$ (25,373,679)	$ (27,145,446)	$ (28,960,672)	$ (30,830,380)

*__**Forecast**__ This data is subject to change as new information is received or if forecasted assumptions change.*

Public Safety Sales Tax Fund Recommendations

2026 Public Safety Sales Tax 6-Year Forecast

Recommended Public Safety Sales Tax Fund requests amount to a net decrease in fund balance of $187,120 for 2026. The Budget Office continues to monitor this closely to ensure that current commitments will be balanced from year to year. At this time, no new funding requests should be considered through 2031.

	Planning Year Forecast 2026	Forecast 2027	Forecast 2028	Forecast 2029	Forecast 2030	Forecast 2031	Projected Growth
Beginning Unassigned Fund Balance	$ 3,226,191	$ 2,397,573	$ 1,792,646	$ 1,283,745	$ 876,353	$ 576,215	
Revenue							
Sales Taxes (R0678)	$ 7,973,851	$ 8,308,753	$ 8,657,720	$ 9,021,345	$ 9,400,241	$ 9,795,051	4.20%
Total Revenue	**$ 7,973,851**	**$ 8,308,753**	**$ 8,657,720**	**$ 9,021,345**	**$ 9,400,241**	**$ 9,795,051**	
Expenditures							
Salaries	$ (5,479,951)	$ (5,644,350)	$ (5,813,680)	$ (5,988,091)	$ (6,167,733)	$ (6,352,765)	3.0%
Benefits	$ (1,453,938)	$ (1,526,635)	$ (1,602,967)	$ (1,683,115)	$ (1,767,271)	$ (1,855,634)	5.0%
Contingency (Salaries & Benefits)	$ (126,756)	$ (132,206)	$ (137,891)	$ (143,820)	$ (150,005)	$ (156,455)	4.3%
Services	$ (1,341,871)	$ (1,341,871)	$ (1,341,871)	$ (1,341,871)	$ (1,341,871)	$ (1,341,871)	0.0%
Capital Outlay (Operating)	$ (134,650)	$ (134,650)	$ (134,650)	$ (134,650)	$ (134,650)	$ (134,650)	0.0%
Supplies and Other Expenses	$ (78,183)	$ (79,747)	$ (81,342)	$ (82,968)	$ (84,628)	$ (86,320)	2.0%
Total Budgeted Expense	**$ (8,615,349)**	**$ (8,859,459)**	**$ (9,112,401)**	**$ (9,374,516)**	**$ (9,646,158)**	**$ (9,927,696)**	
Budget Forecast Modifiers							
HRS-01-26AD | 2026 Calculated Charges Baseline Budget Update | Fund 5040: General Liability Insurance	*$ (15,385)*	*$ (15,385)*	*$ (15,385)*	*$ (15,385)*	*$ (15,385)*	*$ (15,385)*	
HRS-02-26AD | General Liability Claims and Legal Fees	*$ (70,899)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
HRS-03-26AD | General Liability (Risk) Insurance Increases	*$ (38,836)*	*$ (38,836)*	*$ (38,836)*	*$ (38,836)*	*$ (38,836)*	*$ (38,836)*	
JSD-13-26AD | Fund 1042: Public Safety Sales Tax Fund | Clark County Jail K9 Drug Program Carry Forward	*$ (62,000)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
Total Budget Forecast Modifiers	**$ (187,120)**	**$ (54,221)**	**$ (54,221)**	**$ (54,221)**	**$ (54,221)**	**$ (54,221)**	
Projected Ending Fund Balance	$ 2,397,573	$ 1,792,646	$ 1,283,745	$ 876,353	$ 576,215	$ 389,349	
Minimum Fund Balance per Policy	$ 2,001,229	$ 2,046,921	$ 2,123,080	$ 2,202,320	$ 2,284,767	$ 2,370,553	
Projected Available Fund Balance (for New Requests)	$ 396,344	$ (254,275)	$ (839,336)	$ (1,325,968)	$ (1,708,552)	$ (1,981,204)	
Projected Difference Between Ongoing Revenues and Expenses (GFOA KPI)	$ (695,719)	$ (604,927)	$ (508,901)	$ (407,392)	$ (300,138)	$ (186,866)	

*__**Forecast**__ This data is subject to change as new information is received or if forecasted assumptions change.*

Mental Health Sales Tax Fund Recommendations

Mental Health Sales Tax Funding Advisory Board

https://clark.wa.gov/councilors/mental-health-sales-tax-funding-advisory-board

- Mental Health Sales Tax Funding Advisory Board
  - Collecting and evaluating new funding requests
  - Provide advisory input on recommendations

- Recommendations:
  - $5.02 million in funding for internal county department/office requests

2026 Mental Health Sales Tax Recommendations

Recommended Mental Health Sales Tax Fund requests amount to a net decrease in fund balance of $5.02 million for 2026.

	Planning Year 2026 *Forecast*	2027 *Forecast*	2028 *Forecast*	2029 *Forecast*	2030 *Forecast*	2031 *Forecast*	Projected Growth
Beginning Fund Balance	**$ 10,749,480**	**$ 7,342,519**	**$ 8,362,187**	**$ 9,721,369**	**$ 11,437,114**	**$ 13,527,090**	
Revenue							
Sales Tax Revenue (1/10th of 1%)	$ 14,162,452	$ 14,757,275	$ 15,377,081	$ 16,022,918	$ 16,695,881	$ 17,397,108	4.2%
Total Revenue	**$ 14,162,452**	**$ 14,757,275**	**$ 15,377,081**	**$ 16,022,918**	**$ 16,695,881**	**$ 17,397,108**	
Expenditures							
Salaries	$ (3,923,445)	$ (4,041,148)	$ (4,162,383)	$ (4,287,254)	$ (4,415,872)	$ (4,548,348)	3.0%
Benefits	$ (1,457,298)	$ (1,530,163)	$ (1,606,671)	$ (1,687,005)	$ (1,771,355)	$ (1,859,923)	5.0%
Overtime[1]	$ (50,000)	$ (50,000)	$ (50,000)	$ (50,000)	$ (50,000)	$ (50,000)	0.0%
Non-Salary Expenses[2]	$ (2,198,406)	$ (2,242,374)	$ (2,287,222)	$ (2,332,966)	$ (2,379,625)	$ (2,427,218)	2.0%
Transfers, On-Going (Public Health Nurse-Family Parternship Program, Fund 1025)	$ (795,723)	$ (819,595)	$ (844,183)	$ (869,508)	$ (895,594)	$ (922,462)	3.0%
Transfers, On-Going (Community Services Fund 1952)	$ (4,122,081)	$ (4,122,081)	$ (4,122,081)	$ (4,122,081)	$ (4,122,081)	$ (4,122,081)	0.0%
Total Expense	**$ (12,546,954)**	**$ (12,805,362)**	**$ (13,072,540)**	**$ (13,348,815)**	**$ (13,634,527)**	**$ (13,930,031)**	
Budget Forecast Modifiers							
2026 Baseline Budget Adjustments *(calculated charges, carryforward)*	**$ (401,142)**	**$ (296,887)**	**$ (296,887)**	**$ (296,887)**	**$ (296,887)**	**$ (296,887)**	
2026 Advisory Board Recommendations (Internal Applications)	**$ (4,621,317)**	**$ (635,359)**	**$ (648,472)**	**$ (661,471)**	**$ (674,491)**	**$ (687,583)**	
COS-01-26AD | Fund 1033: Mental Health Sales Tax Fund | The Landing Pad- Jail Reentry Program	*$ (3,655,850)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
DST-05-26AD | Fund 1033: Mental Health Sales Tax Fund | Case Managers Probation and Pretrial Services	*$ (264,714)*	*$ (265,272)*	*$ (270,876)*	*$ (276,386)*	*$ (281,898)*	*$ (287,454)*	
JSD-07-26AD | Fund 1033: Mental Health Sales Tax Fund | Jail Services Shore Up Funding for Current MHST Positions	*$ (60,901)*	*$ (30,600)*	*$ (30,600)*	*$ (30,600)*	*$ (30,600)*	*$ (30,600)*	
JSD-09-26AD | Fund 1033: Mental Health Sales tax Fund | Clark County MOUD Jail Transition Coordination Team	*$ (339,852)*	*$ (339,487)*	*$ (346,996)*	*$ (354,485)*	*$ (361,993)*	*$ (369,529)*	
SUP-CAP-01-26AD | Fund 1033: Mental Health Sales Tax Fund | Therapeutic Specialty Courts Modification	*$ (300,000)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
Total Budget Modifiers	**$ (5,022,459)**	**$ (932,246)**	**$ (945,359)**	**$ (958,358)**	**$ (971,378)**	**$ (984,470)**	
Projected Ending Fund Balance	**$ 7,342,519**	**$ 8,362,187**	**$ 9,721,369**	**$ 11,437,114**	**$ 13,527,090**	**$ 16,009,696**	
Minimum Fund Balance Required per Policy	**$ 6,011,035**	**$ 6,138,877**	**$ 6,322,340**	**$ 6,512,836**	**$ 6,710,647**	**$ 6,916,067**	
Projected Available Fund Balance *(for New Requests)*	**$ 1,331,484**	**$ 2,223,309**	**$ 3,399,028**	**$ 4,924,278**	**$ 6,816,443**	**$ 9,093,630**	
Projected Difference Between Ongoing Revenues and Expenses[3] (GFOA KPI)	**$ 683,252**	**$ 1,019,667**	**$ 1,359,182**	**$ 1,715,745**	**$ 2,089,976**	**$ 2,482,606**	

[1]Overtime is represented in a separate line starting in the year 2024. Prior to 2024, it was included in the Non-Salary Expenses line.

[2]Non-Salary Expenses include: Controllables, Fleet, Indirect Service, General Liability, Technology, and Internal Service Expenses. Escalation rates correspond with assumptions for the Supplies and Other Expenses forecasted for the General Fund.

[3]It is a GFOA Best Practice for a structurally balanced budget to have reoccurring revenues equal or exceed reoccurring expenditures. Reference: https://www.gfoa.org/materials/achieving-a-structurally-balanced-budget.

[4]Escalation rates correspond with the rates in the General Fund forecast.

*<u>**Forecast**</u> This data is subject to change as new information is received or if forecasted assumptions change.*

Road Fund Recommendations

2026 Road Fund Recommendations

Including 1% and Banked Capacity Levy Options

Recommended Road Fund requests amount to a net decrease in fund balance of $3 million for 2026.

	Planning Year 2026	Projected 2027	Projected 2028	Projected 2029	Projected 2030	Projected 2031
Beginning Fund Balance	**40,865,165**	**40,306,445**	**34,873,670**	**29,755,906**	**26,880,536**	**22,286,263**
General Revenues	66,476,215	67,273,787	68,412,964	69,589,638	70,843,135	72,095,029
Property Tax [1]	48,695,917	49,913,315	51,161,148	52,440,177	53,751,181	55,094,961
Fuel Tax - Roads	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
Other	10,780,298	10,360,472	10,251,816	10,149,461	10,091,954	10,000,068
General Expenses	(49,379,306)	(54,138,740)	(55,915,474)	(56,739,387)	(60,276,781)	(62,524,048)
Proposed Change Requests Net Impact	(5,245,268)	(3,531,461)	(3,611,255)	(3,692,620)	(3,775,628)	(3,858,434)
2025 Fall Supplemental	(2,226,499)	(2,256,478)	(2,286,862)	(2,317,655)	(2,348,865)	(2,380,495)
2026 Budget Adopt	(3,018,769)	(1,274,983)	(1,324,393)	(1,374,965)	(1,426,763)	(1,477,938)
Road Fund Available for Capital [2]	**11,851,641**	**9,603,586**	**8,886,236**	**9,157,630**	**6,790,726**	**5,712,547**
Transportation Improvement Program (TIP) Revenue	39,999,000	18,704,000	20,749,000	37,881,000	24,665,000	22,194,000
REET II Transfers-In	3,375,000	3,179,000	3,050,000	12,913,000	3,530,000	9,953,000
TIF Transfers-In	7,535,000	3,185,000	6,960,000	11,280,000	4,900,000	4,679,000
Grants	26,219,000	11,519,000	10,007,000	12,528,000	15,145,000	6,757,000
Reimbursables and Misc.	2,870,000	821,000	732,000	1,160,000	1,090,000	805,000
Transportation Improvement Program (TIP) Expense	(52,554,000)	(33,885,000)	(34,753,000)	(49,914,000)	(36,050,000)	(33,748,000)
Ending Fund Balance	**40,306,445**	**34,873,670**	**29,755,906**	**26,880,536**	**22,286,263**	**16,444,810**
Reserve Amount						
Monthly Operating Expense	(4,552,048)	(4,805,850)	(4,960,561)	(5,036,001)	(5,337,701)	(5,531,873)
Reimbursable Expenditures Reserve	(3,461,934)	(1,991,934)	(1,840,734)	(2,092,834)	(2,354,534)	(675,700)
10% Annual Construction Program	(5,255,400)	(3,388,500)	(3,475,300)	(4,991,400)	(3,605,000)	(3,374,800)
Emergency Capital Repair	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)
Projected Available Fund Balance	**26,037,063**	**23,687,386**	**18,479,311**	**13,760,302**	**9,989,028**	**5,862,437**

[1] This forecast includes a 1% increase to the Road Fund levy in 2026 and banked capacity.

[2] Road Fund Remaining for Capital is provided pursuant to WAC 136-15-030 - Road fund revenue and expenditure analysis.

2026 Road Fund Recommendations

Including 1% (no Banked Capacity) Levy Option

	Planning Year 2026	Projected 2027	Projected 2028	Projected 2029	Projected 2030	Projected 2031
Beginning Fund Balance	**40,865,165**	**39,861,034**	**33,962,805**	**28,358,863**	**24,975,894**	**19,851,877**
General Revenues	66,030,804	66,808,332	67,926,787	69,082,038	70,313,392	71,542,399
Property Tax [1]	48,250,506	49,456,769	50,693,188	51,960,518	53,259,531	54,591,019
Fuel Tax - Roads	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
Other	10,780,298	10,351,564	10,233,599	10,121,520	10,053,861	9,951,381
General Expenses	(49,379,306)	(54,138,740)	(55,915,474)	(56,739,387)	(60,276,781)	(62,524,048)
Proposed Change Requests Net Impact	(5,245,268)	(3,531,461)	(3,611,255)	(3,692,620)	(3,775,628)	(3,858,434)
2025 Fall Supplemental	(2,226,499)	(2,256,478)	(2,286,862)	(2,317,655)	(2,348,865)	(2,380,495)
2026 Budget Adopt	(3,018,769)	(1,274,983)	(1,324,393)	(1,374,965)	(1,426,763)	(1,477,938)
Road Fund Available for Capital [2]	**11,406,230**	**9,138,132**	**8,400,059**	**8,650,031**	**6,260,983**	**5,159,918**
Transportation Improvement Program (TIP) Revenue	39,999,000	18,704,000	20,749,000	37,881,000	24,665,000	22,194,000
REET II Transfers-In	3,375,000	3,179,000	3,050,000	12,913,000	3,530,000	9,953,000
TIF Transfers-In	7,535,000	3,185,000	6,960,000	11,280,000	4,900,000	4,679,000
Grants	26,219,000	11,519,000	10,007,000	12,528,000	15,145,000	6,757,000
Reimbursables and Misc.	2,870,000	821,000	732,000	1,160,000	1,090,000	805,000
Transportation Improvement Program (TIP) Expense	(52,554,000)	(33,885,000)	(34,753,000)	(49,914,000)	(36,050,000)	(33,748,000)
Ending Fund Balance	**39,861,034**	**33,962,805**	**28,358,863**	**24,975,894**	**19,851,877**	**13,457,795**
Reserve Amount						
Monthly Operating Expense	(4,552,048)	(4,805,850)	(4,960,561)	(5,036,001)	(5,337,701)	(5,531,873)
Reimbursable Expenditures Reserve	(3,461,934)	(1,991,934)	(1,840,734)	(2,092,834)	(2,354,534)	(675,700)
10% Annual Construction Program	(5,255,400)	(3,388,500)	(3,475,300)	(4,991,400)	(3,605,000)	(3,374,800)
Emergency Capital Repair	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)
Projected Available Fund Balance	**25,591,652**	**22,776,520**	**17,082,268**	**11,855,659**	**7,554,642**	**2,875,421**

[1] This forecast includes a 1% increase to the Road Fund levy in 2026.

[2] Road Fund Remaining for Capital is provided pursuant to WAC 136-15-030 - Road fund revenue and expenditure analysis.

2026 Road Fund Recommendations

Not Including 1% or Banked Capacity Levy Options

	Planning Year 2026	Projected 2027	Projected 2028	Projected 2029	Projected 2030	Projected 2031
Beginning Fund Balance	**40,865,165**	**39,352,928**	**32,923,728**	**26,765,176**	**22,803,158**	**17,074,833**
General Revenues	65,522,698	66,277,362	67,372,177	68,502,990	69,709,083	70,911,983
Property Tax [1]	47,742,400	48,935,960	50,159,359	51,413,343	52,698,677	54,016,144
Fuel Tax - Roads	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
Other	10,780,298	10,341,402	10,212,818	10,089,647	10,010,406	9,895,840
General Expenses	(49,379,306)	(54,138,740)	(55,915,474)	(56,739,387)	(60,276,781)	(62,524,048)
Proposed Change Requests Net Impact	(5,245,268)	(3,531,461)	(3,611,255)	(3,692,620)	(3,775,628)	(3,858,434)
2025 Fall Supplemental	(2,226,499)	(2,256,478)	(2,286,862)	(2,317,655)	(2,348,865)	(2,380,495)
2026 Budget Adopt	(3,018,769)	(1,274,983)	(1,324,393)	(1,374,965)	(1,426,763)	(1,477,938)
Road Fund Available for Capital [2]	**10,898,124**	**8,607,161**	**7,845,448**	**8,070,982**	**5,656,675**	**4,529,502**
Transportation Improvement Program (TIP) Revenue	39,999,000	18,704,000	20,749,000	37,881,000	24,665,000	22,194,000
REET II Transfers-In	3,375,000	3,179,000	3,050,000	12,913,000	3,530,000	9,953,000
TIF Transfers-In	7,535,000	3,185,000	6,960,000	11,280,000	4,900,000	4,679,000
Grants	26,219,000	11,519,000	10,007,000	12,528,000	15,145,000	6,757,000
Reimbursables and Misc.	2,870,000	821,000	732,000	1,160,000	1,090,000	805,000
Transportation Improvement Program (TIP) Expense	(52,554,000)	(33,885,000)	(34,753,000)	(49,914,000)	(36,050,000)	(33,748,000)
Ending Fund Balance	**39,352,928**	**32,923,728**	**26,765,176**	**22,803,158**	**17,074,833**	**10,050,335**
Reserve Amount						
Monthly Operating Expense	(4,552,048)	(4,805,850)	(4,960,561)	(5,036,001)	(5,337,701)	(5,531,873)
Reimbursable Expenditures Reserve	(3,461,934)	(1,991,934)	(1,840,734)	(2,092,834)	(2,354,534)	(675,700)
10% Annual Construction Program	(5,255,400)	(3,388,500)	(3,475,300)	(4,991,400)	(3,605,000)	(3,374,800)
Emergency Capital Repair	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)	(1,000,000)
Projected Available Fund Balance	**25,083,546**	**21,737,443**	**15,488,581**	**9,682,923**	**4,777,598**	**(532,039)**

[1] This forecast does not assume a 1% increase to the Road Fund levy, in any year.

[2] Road Fund Remaining for Capital is provided pursuant to WAC 136-15-030 - Road fund revenue and expenditure analysis.

Planning and Code Fund Recommendations

Planning and Code Fund Recommendations

Recommended Planning and Code Fund requests amount to a net decrease in fund balance of $74,133 for 2026. The Budget Office will be monitoring this fund closely and will work with Community Development on strategic financial planning to address the structural deficit and fund impacts for outlying years 2030-2031.

	Planning Year Forecast 2026	Projected Forecast 2027	Projected Forecast 2028	Projected Forecast 2029	Projected Forecast 2030	Projected Forecast 2031	Projected Growth
Beginning Fund Balance	$ 12,354,064	$ 10,098,672	$ 7,706,178	$ 4,933,129	$ 1,764,005	$ (1,817,321)	
Revenue							
Permits	$ 8,628,355	$ 9,059,772	$ 9,240,968	$ 9,425,787	$ 9,614,303	$ 9,806,589	2.00%
Plan Review / Inspection	$ 3,320,254	$ 3,386,659	$ 3,454,392	$ 3,523,480	$ 3,593,950	$ 3,665,829	2.00%
Grants (State / Federal)	$ 9,930	$ 9,930	$ 9,930	$ 9,930	$ 9,930	$ 9,930	
Other Revenue 1	$ 195,483	$ 195,483	$ 195,483	$ 195,483	$ 195,483	$ 195,483	
Transfers In 2	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	
Total Revenue	$ 13,154,022	$ 13,651,845	$ 13,900,773	$ 14,154,680	$ 14,413,666	$ 14,677,831	
Expenditures							
Salaries	$ (8,700,856)	$ (8,961,881)	$ (9,230,738)	$ (9,507,660)	$ (9,792,890)	$ (10,086,676)	3.00%
Benefits	$ (3,181,076)	$ (3,340,130)	$ (3,507,137)	$ (3,682,494)	$ (3,866,618)	$ (4,059,949)	5.00%
Controllables	$ (1,851,308)	$ (1,984,286)	$ (2,119,924)	$ (2,258,274)	$ (2,399,392)	$ (2,543,332)	2.00%
Other (Gen Liab, Server/TER&R, Indirects)	$ (1,602,041)	$ (1,669,953)	$ (1,739,224)	$ (1,809,881)	$ (1,881,951)	$ (1,955,462)	2.00%
Total Expense	$ (15,335,281)	$ (15,956,251)	$ (16,597,023)	$ (17,258,309)	$ (17,940,850)	$ (18,645,419)	
2026 Adopt Change Requests (County Manager Recommended November 5, 2025)	$ (74,133)	$ (88,087)	$ (76,800)	$ (65,495)	$ (54,142)	$ (44,625)	
Projected Ending Fund Balance	$ 10,098,672	$ 7,706,178	$ 4,933,129	$ 1,764,005	$ (1,817,321)	$ (5,829,534)	
Minimum Fund Balance Required per Policy	$ 9,602,765	$ 9,862,501	$ 10,222,769	$ 10,568,047	$ 10,924,081	$ 11,291,250	
Projected Available Fund Balance (for New Requests)	$ 495,907	$ (2,156,323)	$ (5,289,640)	$ (8,804,042)	$ (12,741,403)	$ (17,120,785)	
Projected Difference Between Ongoing Revenues and Expenses[3] (GFOA KPI)	$ (2,181,259)	$ (2,304,407)	$ (2,696,250)	$ (3,103,628)	$ (3,527,185)	$ (3,967,588)	

[1] Other revenue includes departmental overhead allocation and interest and other earnings for funds. The interest and other earnings fluctuates year to year and is not being projected.

[2] General Fund subsidy to Land Use and Wetland Habitat Review programs.

[3] It is a GFOA Best Practice for a structurally balanced budget to have reoccurring revenues equal or exceed reoccurring expenditures. Reference: https://www.gfoa.org/materials/achieving-a-structurally-balanced-budget.

REEET 1 Fund Recommendations

Real Estate Excise Tax (REET I) Recommendations

Recommended REET 1 Fund requests amount to a net decrease in fund balance of $2.4 million for 2026.

	Forecast 2026	Forecast 2027	Forecast 2028	Forecast 2029	Forecast 2030	Forecast 2031	Projected Growth
Beginning Fund Balance	**$ 9,515,661**	**$ 4,797,524**	**$ 8,733,267**	**$ 13,860,026**	**$ 19,662,248**	**$ 25,965,759**	
Revenue							
Tax Revenues	$ 6,792,609	$ 7,200,166	$ 7,632,176	$ 8,090,106	$ 8,575,513	$ 9,090,044	6.0%
REET II Transfer (annual allowed per RCW)	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	$ 1,000,000	
Total Revenue	**$ 7,792,609**	**$ 8,200,166**	**$ 8,632,176**	**$ 9,090,106**	**$ 9,575,513**	**$ 10,090,044**	
Expenditures							
Debt Expenditures (Operating Budget)	**$ (7,339,967)**	**$ (4,693,612)**	**$ (3,934,606)**	**$ (3,717,074)**	**$ (3,701,191)**	**$ (3,707,148)**	
Capital Budget Project Expenditures	**$ (2,745,968)**	**$ -**	**$ -**	**$ -**	**$ -**	**$ -**	
Total Expense	**$ (10,085,935)**	**$ (4,693,612)**	**$ (3,934,606)**	**$ (3,717,074)**	**$ (3,701,191)**	**$ (3,707,148)**	
Budget Forecast Modifiers							
2026 Annual Budget Impacts	**$ (2,424,811)**	**$ 429,189**	**$ 429,189**	**$ 429,189**	**$ 429,189**	**$ 429,189**	
Operating Impacts	*$ 404,189*	*$ 429,189*	*$ 429,189*	*$ 429,189*	*$ 429,189*	*$ 429,189*	
Capital Impacts	*$ (2,829,000)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
Total Budget Modifiers	**$ (2,424,811)**	**$ 429,189**	**$ 429,189**	**$ 429,189**	**$ 429,189**	**$ 429,189**	
Projected Ending Fund Balance	**$ 4,797,524**	**$ 8,733,267**	**$ 13,860,026**	**$ 19,662,248**	**$ 25,965,759**	**$ 32,777,843**	
Minimum Fund Balance Required per Policy[2]	$ (4,693,612)	$ (3,701,191)	$ (3,707,148)	$ (3,619,876)	$ (3,627,673)	$ (3,627,595)	
Projected Available Fund Balance (for New Requests)	$ 103,912	$ 5,032,077	$ 10,152,878	$ 16,042,372	$ 22,338,086	$ 29,150,248	
Projected Difference Between Revenues and Expenses[3] (GFOA KPI)	(4,718,136)	3,506,554	4,697,570	5,373,033	5,874,322	6,382,895	

***Forecast** This data is subject to change as new information is received or if forecasted assumptions change.*

REEET 2 Fund Recommendations

Real Estate Excise Tax (REET 2) Recommendations

Recommended REET 2 Fund requests amount to a net decrease in fund balance of $304,650 for 2026. The Budget Office will be monitoring this fund closely and will work with Public Works for any capital master plans that may need adjustments for years 2029-2031.

	Planning Year Forecast 2026	*Forecast 2027*	*Forecast 2028*	*Forecast 2029*	*Forecast 2030*	*Forecast 2031*	Projected Growth
Beginning Fund Balance	**$ 20,343,935**	**$ 10,481,579**	**$ 8,526,745**	**$ 8,683,921**	**$ (1,595,973)**	**$ (855,460)**	
Revenue							
Tax Revenues	$ 6,792,609	$ 7,200,166	$ 7,632,176	$ 8,090,106	$ 8,575,513	$ 9,090,044	6.0%
Total Revenue	**$ 6,792,609**	**$ 7,200,166**	**$ 7,632,176**	**$ 8,090,106**	**$ 8,575,513**	**$ 9,090,044**	
Expenditures							
REET 2 Transfer (annual allowed per RCW)	$ (1,000,000)	$ (1,000,000)	$ (1,000,000)	$ (1,000,000)	$ (1,000,000)	$ (1,000,000)	
Capital Budget Project Expenditures (Public Works Master Plans Funding Commitments)	**$ (15,350,316)**	**$ (7,679,000)**	**$ (6,230,250)**	**$ (20,280,000)**	**$ (9,923,000)**	**$ -**	
Total Expense	**$ (16,350,316)**	**$ (8,679,000)**	**$ (7,230,250)**	**$ (21,280,000)**	**$ (10,923,000)**	**$ (1,000,000)**	
Budget Forecast Modifiers							
2026 Annual Budget Impacts	**$ (304,650)**	**$ (476,000)**	**$ (244,750)**	**$ 2,910,000**	**$ 3,088,000**	**$ (9,188,000)**	
FAC-CAP-38-26AD-CPAC Capital Project | Vancouver Lake Park - Well Tank Replacement	*$ (60,000)*	*$ -*	*$ -*	*$ -*	*$ -*	*$ -*	
PWK-CAP-02-26AD-CPAC Capital Project | 2026-2031 Transportation Improvement Program Budget	*$ (44,000)*	*$ (150,000)*	*$ 205,000*	*$ 3,935,000*	*$ 100,000*	*$ (6,028,000)*	
PWK-CAP-03-26AD-CPAC Capital Project | 2026-2031 Stormwater Capital Plan Budget	*$ 259,350*	*$ 73,000*	*$ 102,250*	*$ 35,000*	*$ 255,000*	*$ (1,060,000)*	
PWK-CAP-04-26AD-CPAC Capital Project | 2026-2031 Parks and Lands Capital Improvement Plan Budget	*$ 1,040,000*	*$ (399,000)*	*$ (552,000)*	*$ (1,060,000)*	*$ 2,733,000*	*$ (2,100,000)*	
FAC-CAP-40-26AD-CPAC Capital Project | Courthouse Remodel	*$ (1,500,000)*						
Total Budget Modifiers	**$ (304,650)**	**$ (476,000)**	**$ (244,750)**	**$ 2,910,000**	**$ 3,088,000**	**$ (9,188,000)**	
Projected Ending Fund Balance	**$ 10,481,579**	**$ 8,526,745**	**$ 8,683,921**	**$ (1,595,973)**	**$ (855,460)**	**$ (1,953,417)**	
Minimum Fund Balance per Policy	**$ (1,000,000)**	**$ (1,000,000)**	**$ (1,000,000)**	**$ (1,000,000)**	**$ (1,000,000)**	**$ (1,000,000)**	
Projected Available Fund Balance (for New Requests)	$ 9,481,579	$ 7,526,745	$ 7,683,921	$ (2,595,973)	$ (1,855,460)	$ (2,953,417)	
Projected Difference Between Revenues and Expenses[2] (GFOA KPI)	$ (9,862,357)	$ (1,954,834)	$ 157,176	$ (10,279,894)	$ 740,513	$ (1,097,956)	

*__**Forecast**__ This data is subject to change as new information is received or if forecasted assumptions change.*

Amendments to County Manager Recommendations

Current Amendments to November 4, 2025 Recommendations

Change Request amendments can be viewed on the County's website here: **https://clark.wa.gov/budget/2026-annual-budget**

2026 County Manager Recommended Budget Reports - November 4, 2025

- 2026 County Manager Recommendations Work Session - November 12, 2025
  - Council Work Session Recording
  - Presentation
- 2026 County Manager Recommended Stage Reports - November 4, 2025
  - Amendments to Recommendations - November 4, 2025
  - 2026 Capital Projects List
  - 2026 Capital Projects List - by Project by Fund Report
  - 2026 Capital Projects List by Asset Type by Project by Fund Report

- **COS-10-26AD Department of Community Services Fund 1019: General Fund Support for Veterans Assistance**
  - This request was received after the County Manager recommendations were finalized for publication.
  - This is a one-time $30,000 request for General Funds to be transferred to the Veterans Assistance Fund in order to fund the immediate needs of the program for 2026. A longer-term solution will be proposed in the 2027 budget.
- **SUP-15-26AD Superior Court .05 FTE Program Coordinator (HRSA Grant)**
  - This request was added on behalf of the department to align expenses and revenues with the previously approved staff report #183-25. These funds are taken from the Safe Babies Grant (Clark Subaward FFY2025 COMBINED-EXECUTED), as defined in SR183-25.
  - Budget Neutral.
- **BGT-08-26AD Budget Office County Property Tax Levy Option | MPD/Parks Banked Capacity**
  - The original Change Request has been modified.
  - Subsequent to publication, the Parks Banked Capacity amount was updated from $35,202 to $73,547 to reflect revised calculations as of 11-3-2025.

2026 Property Tax Levies Overview & Recommendations

How Are Property Taxes Calculated?

Property taxes are one of the primary funding source for the public services provided by local government.

The County Assessor and Treasurer administer property tax, they do not determine the billing amount. County Assessors value (assess) your property, and County Treasurers collect property tax.

Washington State has a budget-based system of property taxation. There are three main components to the property tax:

~Levy amount

~Assessed value (AV)

~Levy rate

Levy Amount / Assessed Value (000s) = Levy Rate (per $1,000 Assessed Value)

Clark County Property Tax Levies

The council adopts levies supporting the budget and each year considers the following property tax levies:

- General Fund, including subordinate levies: Mental Health, Developmental Disabilities and Veterans Assistance
- Road Fund
- Conservation Futures
- Greater Clark Parks District

A budget-based system allows property taxes to stay stable year over year, increases in levy amounts are limited to 1% for each taxing district along with any additional new construction added to the tax roll.

Clark County 2026 Property Tax Options Summary and Recommendations

	Revenue Impact				Impact on Median ** Household			
Levy	**0%**	**1%**	**Banked Capacity***	**Total**	**0%**	**1%**	**Banked Capacity***	**Total**
General Fund	$ -	$ 800,031	$ 669,898	$ 1,469,929	$ -	$ 3.79	$ 3.17	$ 6.96
Road Fund	$ -	$ 508,106	$ 445,411	$ 953,518	$ -	$ 5.26	$ 4.60	$ 9.86
Conservation Futures	$ -	$ 29,425	$ 445,577	$ 475,002	$ -	$ 0.14	$ 2.11	$ 2.25
MPD/Parks	$ -	$ 42,883	$ 73,547	$ 116,430	$ -	$ 0.67	$ 1.15	$ 1.82

*Banked Capacity can only be taken if the 1% levy is adopted.

**2025 Median Household Price of $550,000 per RMLS data posted June 2025. Current year property taxes act upon the value of the property as is was in the prior year.

These are estimated calculations that will be finalized during the levy certification process.

County Manager recommendations for County Property Tax Levy Options to include:

- General Fund 1% to generate approximately $800,031 in additional revenue
- General Fund .83734% banked capacity* to generate approximately $669,898 in additional revenue
- Road Fund 1% to generate approximately $508,106 in additional revenue
- Road Fund .87661% banked capacity* to generate approximately $445,411in additional revenue
- Conservation Futures 1% to approximately $29,425 in additional revenue
- Conservation Futures 15.142585% banked capacity* to generate approximately $445,577 in additional revenue
- MPD/Parks 1% to generate approximately $42,883 in additional revenue
- MPD/Parks 1.715% banked capacity* to generate approximately $73,547 in additional revenue

Clark County 2026 Property Tax Options
General Fund Subordinate Levies

- Levy amount for mental health and developmental disabilities may be based on a flat rate of $0.0125 per $1,000 of assessed value, or it may be increased or reduced in same proportion as the prior year's certified county general levy. RCW 71.20.110
- Veterans standard minimum rate is $0.01125 and maximum is $0.27 per $1,000 of assessed value. Rate can be below minimum if Veterans Assistance Fund has sufficient fund balance , or levy amount may be increased or reduced in same proportion as the prior year's certified county general levy. RCW 73.08.080.
- Council may choose to implement the Flat Rate or the Proportional Rate based on the General Fund levy choice.
- Council chose to implement the proportional increase in 2025.

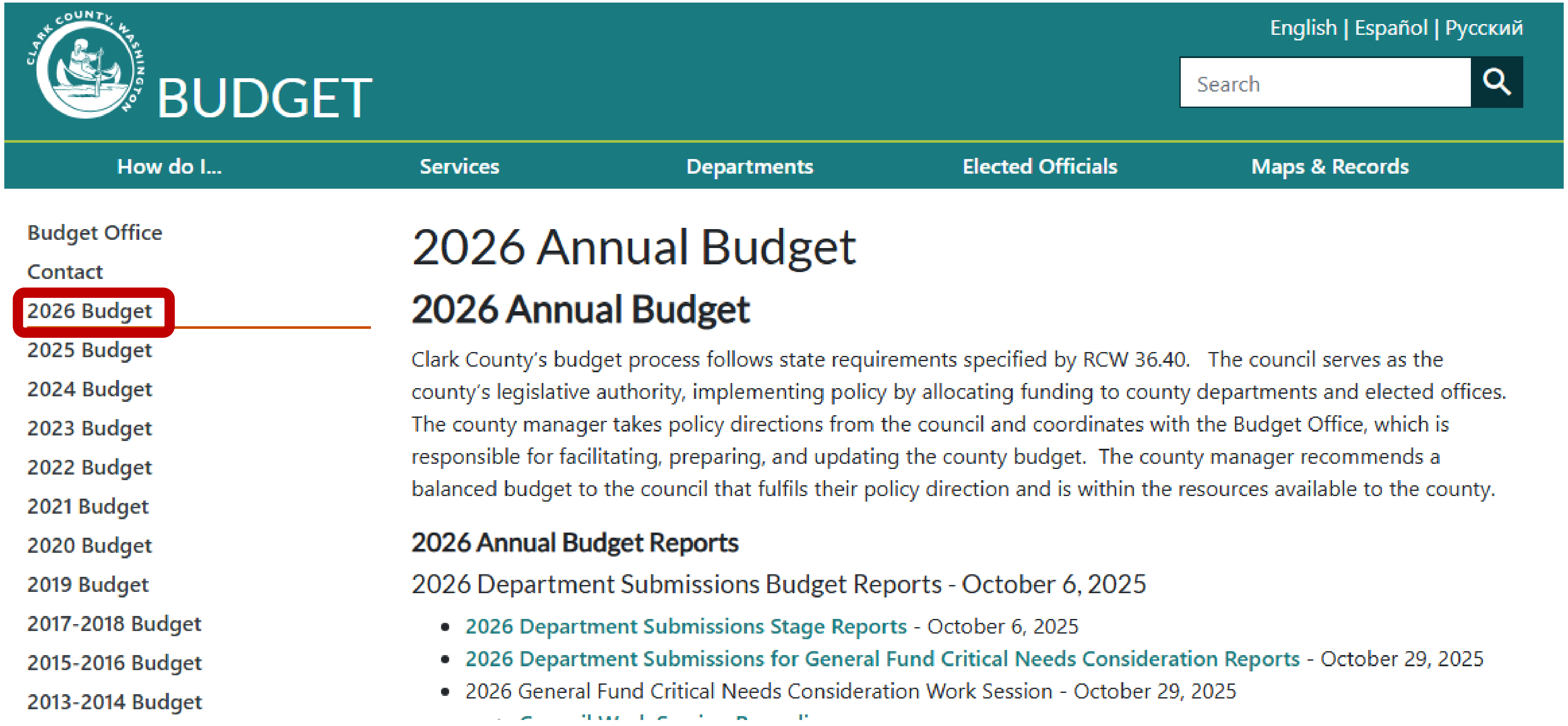
		Proportional Increase*			
General Fund Subordinate Levy	***2026 Flat Rate***	**General Fund 0%***	**General Fund 1%***	**General Fund Banked Capacity***	**Total for General Fund 1% + Banked Capacity**
Mental Health	*$ 1,457,039,950*	$ 932,827	$ 941,931	$ 4,378	$ 946,310
Developmental Disabilities	*$ 1,457,039,950*	$ 932,827	$ 941,931	$ 4,378	$ 946,310
Veterans Assistance	*$ 1,311,335,955*	$ 839,543	$ 847,738	$ 3,940	$ 851,678

*Estimated total levy based on the same proportional increase as the General Levy. Proportional amounts are based on either increasing the general fund 0% or 1% over last year plus increases due to new construction and state assessed utility value.

These are estimated calculations that will be finalized during the levy certification process.

Budget Reports

https://clark.wa.gov/budget



English | Español | Русский

BUDGET

Search

How do I... | Services | Departments | Elected Officials | Maps & Records

Budget Office
Contact
2026 Budget
2025 Budget
2024 Budget
2023 Budget
2022 Budget
2021 Budget
2020 Budget
2019 Budget
2017-2018 Budget
2015-2016 Budget
2013-2014 Budget

2026 Annual Budget

2026 Annual Budget

Clark County's budget process follows state requirements specified by RCW 36.40. The council serves as the county's legislative authority, implementing policy by allocating funding to county departments and elected offices. The county manager takes policy directions from the council and coordinates with the Budget Office, which is responsible for facilitating, preparing, and updating the county budget. The county manager recommends a balanced budget to the council that fulfils their policy direction and is within the resources available to the county.

2026 Annual Budget Reports

2026 Department Submissions Budget Reports - October 6, 2025

- 2026 Department Submissions Stage Reports - October 6, 2025
- 2026 Department Submissions for General Fund Critical Needs Consideration Reports - October 29, 2025
- 2026 General Fund Critical Needs Consideration Work Session - October 29, 2025

Next Steps

- Questions from Council
- Council Feedback & Discussion
- Public Hearings Dec. 1st and 2nd

Clark County Budget Office

"Our mission is to develop and maintain a fiscally sustainable budget that implements county council priorities."

CLARK COUNTY
WASHINGTON
BUDGET OFFICE

For additional information or questions about the budget process contact:

Clark County Budget Office
P.O. Box 5000, Vancouver, WA. 98666

564 397-6097

www.clark.wa.gov/budget

Emily.Zwetzig@clark.wa.gov

For other formats, contact the Clark County ADA Office
Voice 564.397.2322 / **Relay** 711 or 800.833.6388
Fax 564.397.6165 / **Email** ADA@clark.wa.gov